

## CITY COUNCIL WORKSHOP

July 17, 2012  
5:30 P.M.

### MINUTES



*"Where Dreams Can Soar"*

*The City of Bonney Lake's Mission is to protect the community's livable identity and scenic beauty through responsible growth planning and by providing accountable, accessible and efficient local government services.*

*Website: [www.ci.bonney-lake.wa.us](http://www.ci.bonney-lake.wa.us)*

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**Location:** Bonney Lake Justice Center, 9002 Main Street East, Bonney Lake, Washington.

**I. CALL TO ORDER** – Mayor Neil Johnson, Jr. called the workshop to order at 5:30 p.m.

**II. ROLL CALL:**

Administrative Services Director/City Clerk Harwood Edvalson called the roll. In addition to Mayor Johnson, elected officials attending were Deputy Mayor Dan Swatman, Councilmember Mark Hamilton, Councilmember Donn Lewis, Councilmember Randy McKibbin, Councilmember Katrina Minton-Davis, Councilmember Jim Rackley, and Councilmember Tom Watson.

Staff members in attendance were City Administrator Don Morrison, Assistant Public Works Director Charlie Simpson, Community Development Director John Vodopich, Chief Financial Officer Al Juarez, Police Chief Dana Powers, Administrative Services Director/City Clerk Harwood Edvalson, Assistant City Attorney Kathleen Haggard, Facilities & Special Projects Manager Gary Leaf, and Administrative Specialist II Renee Cameron.

**III. AGENDA ITEMS:**

**A. Presentation:** Pierce County Department of Emergency Management - Hazard Mitigation Plan Update Process, Purpose, and Council Responsibilities.

The Council heard a presentation from Katie Gillespie, Program Coordinator for Pierce County Department of Emergency Management (DEM) Hazard Mitigation Plan who is responsible for updating the City's hazard mitigation plan. Ms. Gillespie introduced Judy Harmon, the City's DEM Liaison. She advised that the City's current approved and adopted FEMA mitigation plan expires November 2013. Pierce County - Emergency Management (PC-EM) is currently reviewing and updating the City's plan and this year they will integrate technological and manmade disaster into the City's plan, which currently has not been done. PC-EM was awarded a grant totaling \$534,000, and will actually receive \$400,000 from FEMA, and PC-EM needs to produce a match of \$134,000. Rather than billing the City for its portion, they plan to use the City's staff time. Ms. Gillespie advised they will come back in approximately November 2013 asking for a resolution to put the plan in place, which will be good for five (5) years. The whole purpose of the mitigation plan is to identify the potential hazards faced in Bonney Lake and how to prevent them or mitigate and lessen the impact to the citizens. Implementing this plan makes the City eligible for hazard mitigation grant dollars to be used toward mitigation projects such as retrofitting buildings to burying power lines. Potential projects so citizens are less likely impacted by the next disaster.

City Administrator Don Morrison stated he assisted in working with the first plan, as did Executive Assistant Brian Hartsell. He said this will be an update of the natural hazards, as well as the manmade hazards which focuses on some new areas such as civil disobedience and terrorism potential. He said this is a cooperative effort with many

agencies involved including the Fire District, School Districts, Police Department, and all cities and towns. Staff will keep Council updated as the plan progresses.

- B. **Discussion:** Allan Yorke Park Safety Plan. Mayor Johnson presented the City's proposed plan, as provided for in a handout with 13 items/suggestions in said plan.
1. Stencil in bright colors along the concrete - "**NO LIFEGUARD ON DUTY**" & "**SWIM AT YOUR OWN RISK**" (at least 3 of these sets) - **Cost \$50.00**
  2. Fix the current stencils that says **NO PUSHING OR DIVING - COMPLETED**.
  3. Order 2 water temperature signs to put in the water. One at the boat launch, the other in the swimming area (not sure of which entrance point). **Cost is approximately \$5,000 each** and we will work with CWA on a potential partnership.
  4. Create 3 larger signs (2' x 4'). Signs will be a reflective orange color with black lettering (see sample). These signs will replace the current signs at the end of dike 13, the entrance close to the dike and the middle of the swim area. The signs will read **NO LIFEGUARD ON DUTY AND SWIM AT YOUR OWN RISK**. The current signs will be attached to the front of the chain link fence as you enter the swim area. **Cost is \$180.00** (2 weeks to receive)
  5. Install a 911 hot line which automatically dials 911 when the phone is picked up. No other outbound numbers / dialing would be allowed. Place next to the life vests at AY Park. **Cost is \$400** annually.
  6. Purchase 2 PFD's and install at life jacket kiosk. **Cost \$160.00**
  7. Remove the floating dock. Will need two days. **Cost is \$300.00**
  8. Temporary park employees will take CPR training.
  9. Have information about Lake Tapps and the dangers at the City's booth at Bonney Lake Days. City Administrator Don Morrison will coordinate information for the booth.
  10. Update the website with Lake Tapps information that is gathered along with an area on the website talking about water safety.
  11. Work with School Districts, County, CWA, East Pierce Fire on putting together a Lake Tapps education month, possibly in April. Share information about the dangers of the lake with all schools within the Sumner, White River and Derringer School Districts. The Mayor's office will work on this project.
  12. Memorial sign for Quentin Boggan will be worked on later with the family.

The thirteenth item would go to the Public Safety Committee for further discussion -

13. **Lifeguards on Duty:** Each location has a senior lifeguard or manager on staff and at least one lifeguard (with additional lifeguards on duty during warmer or hot weather) on duty. In the event there is only one lifeguard assigned for that day, the manager would need to provide breaks. **Cost would be \$60-\$90,000.**  
**Hours on Duty:** The average hours the beaches are guarded are 12pm-8pm and hours worked each week range from 30-40 hours. This could potentially increase if the weather were warmer.  
**Training:** Each city requires CPR for the Professional Rescuer, First Aid and Lifeguard Certification before the employee is hired. In addition, Lakewood has in service training once a week and SeaTac has in service training twice a month to test skills and assess effectiveness of the lifeguards and the set procedures.

There was extensive discussion amongst the Council and staff regarding all 13 parts of the plan. Mayor Johnson suggested the matter move on to the Public Safety Committee for input and a recommendation if the City should move forward with suggestions from the Mayor's Plan. He said with the upcoming budget process, the City should take these plan options into consideration. Mayor Johnson stated that it's all about safety, knowing there are pros and cons to some of the plan's items/suggestions.

Public Safety Committee Chair Councilmember Hamilton said the Public Safety Committee will take that on.

Mayor Johnson hopes to not have another tragedy like we had.

**C. Council Open Discussion:**

Parking during Special Events: Councilmember Watson discussed parking at Allan Yorke Park today during the Reptile Man's show. He said it was a great event with great attendance, however, he is concerned about parking. He would like to see in the future, as these events grow bigger, that we make improvement for parking for these events.

Signage: Councilmember Watson discussed that he spoke with an attorney at MRSC about the Deaf and Children at Play signage, and the attorney agreed that a resolution would be fine to establish City policy. He said he would like to have discussion on this and proposes a resolution stating that the City will not be putting signs up anywhere in the City, and why, because they are not effective. Council discussed running it through the Public Safety Committee next week to get the wording down and work with the Clerk's Office and City Attorney to get it on the agenda. The Council wants to be clear that the City will not be replacing (or removing) any existing sign(s).

Recognition of Public Works Operations Staff: Councilmember Watson thanked Assistant Public Works Director Charlie Simpson and his Public Works crew regarding their work on Bonney Lake Boulevard and Locust and the parking lot striping at the park. He felt they did a great job.

Shop Bonney Lake Coupons Website: Councilmember Watson suggested that the City consider using its monthly page in the newspaper to remind citizens that there are coupons on the City website.

Cabin on Lake Bonney: Councilmember Watson wanted Council to know that the cabin on Lake Bonney is now gone.

Relay for Life: Councilmember Minton-Davis wanted to remind everyone that Relay for Life is coming up July 27-28<sup>th</sup> at Bonney Lake High School. She said the Cascade Regional Blood Center will be there to do a blood drive, American Cancer Society's Cancer Prevention Studies will be in attendance for those who want to register/join for the CPS-3 and she advised that we are the only Relay for Life site in Western Washington where you can register to join on Friday from 5-9 p.m.; and you can sign up with Be The Match to register as a bone marrow donor. Councilmember Minton-Davis advised that MaryAnn Johnson will be the honorary chairperson this year, as an honorary caregiver, and she will be giving a speech at the opening ceremony. She said Luminaria is at 10:00 p.m., and there will be entertainment all night long. Midnight Lap is at Midnight. Closing ceremony is at 11:00 a.m. on Saturday, and the Last Lap is at 12:00 Noon.

Sumner Rhubarb Festival: Mayor Johnson advised that he participated as a Judge at the Rhubarb Festival in Sumner and had a good time tasting all of the rhubarb pies, breads, juices, ice creams, desserts and crisps. Council members commented regarding the event and the many uses of rhubarb.

Introduction: Administrative Services Director/City Clerk Woody Edvalson introduced the City's new Administrative Specialist II, Renee Cameron. The Mayor and Council welcomed Renee.

**D. Review of Draft Council Minutes:**

The June 26, 2012, July 3, 2012 Workshop, and July 10, 2012 minutes were forwarded to the July 24, 2012 meeting for action with corrections. Deputy Mayor Swatman wanted to comment regarding page 17 of the agenda packet where former Councilmember Dan Decker commented in some newspaper article that some Councilmembers indicated that signs work better than lifeguards. Deputy Mayor Swatman said that he has never heard or seen that written from any of the current Council members and doesn't want the public to think that Councilmembers are thinking like that.

- E. Presentation:** Medical Premiums and Health Care Costs. City Administrator Don Morrison provided a presentation regarding medical health care costs, premiums and insurance after attending the AWC annual conference. During the conference AWC presented comparable information back to 2001. He advised that back in 2002 the employee-only premium was about \$205, and \$591 to cover full family. Now in 2012 it is up to \$630 for the employee-only premium, and \$1,833 to cover a full family per month. He stated that in ten years it is estimated to be \$1,935 for an employee and \$5,684 for a full family per month and he does not believe these significant increases are sustainable for the City. He advised that many cities are starting to strategize how to deal with the increases by increasing employee contributions, deductibles and/or co-pays, or capping employer contributions. He said the most popular trend addressed at the conference was incorporating a High Deductible Health Plan with tax-favored account.

Councilmember Minton-Davis commented that she too had attended the conference and that she found it interesting that another city had implemented a plan where employees with dual insurance have the option to opt out. Employees don't get reimbursed but the amount saved goes into a health savings plan for their use. City Administrator Morrison said that the City currently does have a saving option of 50% for employees who opt out because they are eligible for dual insurance, however, AWC underwriting rules only allow the first 25% of employees who elect to do so.

City Administrator Morrison said AWC would have an option for a high deductible plan with a health savings account. For example, the employee deductible would be \$1,500 for employee only, or \$3,000 for a family, and then an employee would still pay 20% of the medical bill until they reach the cap, or the out-of-pocket maximum, which would be \$5,000 for employee only, or \$10,000 for a family. After that, the employer and/or employee can put money into a health savings account that is set up to help off-set those. However, federal law limits how much can be put into those accounts, which currently is \$3,100 for employee only, and \$6,250 for a family.

City Administrator Morrison said the High Deductible Health Plan is about half the cost of the current one. He said the City could put the balance of the money budgeted into a health savings account to use as a good start. He said he will start to look at different

options and take them to the Finance Committee, as well as get ready to start negotiating with AFSCME during contract negotiations.

Councilmember Hamilton said it really depends on what happens with the upcoming election, what direction the country is going to go, and what is happening federally. So, he thinks this may be a moot point until things settle down on the federal level. He thinks it is fine to bring it forward, but until the election is over and we know where the country is headed it's hard to know how to proceed. Councilmember Minton-Davis commented regarding a vendor who offered alternatives to a health savings account without as many restrictions, which she believed sounded like a much more appealing option.

Councilmember Hamilton said he is concerned about the federal government taxing health care benefits received by employees from employers beginning in 2018. There was brief discussion amongst the Councilmembers regarding the taxing of health care benefits to employees.

- F. **Discussion:** AB12-110 – Park Project Options. Facilities & Special Projects Manager Gary Leaf discussed some of the Parks Project Options as provided in the agenda packet. Leaf advised that City staff completed the Park Plan at the end of last year and the Mayor sponsored a Parks Summit in which the Park Board was involved. He said there has been a lot of discussion as to how to implement the plan. He said he prepared one option which received the most support and would focus dollars on the items that got the most support at the Parks Summit which were trails and ball fields, and would also include some other features which were not so high dollar items, like sport courts and playgrounds. He said they prepared a draft timeline to put the measure on a ballot for next April, which would require the City to follow a fairly rigorous timeline to determine what would be included in the Plan, the For/Against Committees, ballot resolutions, and keeping it all in line and organized.

Mayor Johnson commented regarding the Preferred Park Option and some discussions that occurred during the Park Summit. He suggested the Water Utility sell the Reed property to the Parks Department, or to the General Fund, over a period of time so the property can be used for parks. He also wants to work on the properties we already have. He suggested a Pavilion be put into the Downtown Civic Center Plan to be used for a number of things. He suggested making the pavilion part of the Parks option and put it into the Civic Center to have a vision like the Puyallup Pavilion. He said the City already has the property downtown and could do a lot of things to support the civic campus. He said the City needs to get some positive energy going. Regarding the YMCA, Mayor Johnson's position is it will have to wait, unless they have \$8-10 Million to contribute toward the facility. He said he wants to put the \$15 Million toward things that can get to the masses and get everyone involved and engaged. He said if the Council wants to get this on next year's ballot, options must be discussed before a ballot item limits further discussion.

Councilmember Rackley said he really likes this type of program, however, he wants to see how the economy is doing before committing to a spring ballot. Councilmember Watson said he likes the timeframe and thinks we should move forward and get comments from the public about how they feel. He is concerned about the Reed property being utilized because it is located so far from town and would like to do something closer to town so more can participate and utilize it. Mayor Johnson said another option is the WSU Forest since we have the 40 acres and citizens like the trails out there. He

suggested putting the Public Works Facility at the Reed property and using the Water Tank property as a park, he said again the City needs to focus on properties it owns. Councilmember Rackley said we could team up with the County to benefit both the County and the City on the 80-acre park.

Councilmember Minton-Davis said she loves the proposed plan and thinks it is very ambitious. Her top priority would be for the pavilion and the downtown center to spur the downtown area and make it a vibrant downtown where the Farmer's Market could go. She also thought it would also make a great wedding venue. Her second choice would either be the Trails or the Moriarty property. She believes the sports complex is an expensive project and this would probably be her last priority. Mayor Johnson said based on the people who showed up and were engaged at the Parks Summit that their priorities were the trails and then the sports complex.

Councilmember Lewis inquired about the water requirements for a sports complex out at the Reed property. Mayor Johnson said there would be sufficient water. He wants to make sure the right balance of facilities is provided to keep citizens interested and engaged in the event of an election next year. Councilmember Lewis said he personally likes the way it is laid out and likes the integration of the different phases and items spread throughout the City. He said he is enthralled by the downtown pavilion idea. It would be the centerpiece of downtown, which would promote downtown even more and spur additional activity.

Mayor Johnson said it would be nice to have another park on the other side of 410, and that another option is the WSU Forest or the 80 acre park and to work with the County.

Councilmember Watson said transportation is still a concern and he would like to see something close to the bus routes with facilities that are easy to get to.

Councilmember Rackley said he didn't see anything in the plan regarding the WSU Forest being developed into a walking park. Mayor Johnson said there are currently walking trails. He was just not proposing to develop it. He said the WSU Forest is set aside for YMCA and some fields. He wants to make sure to include that and have money in the proposed plan for it, if that is what is wanted.

Deputy Mayor Swatman commented about this being a Metropolitan Park District (MPD) configuration, so it's more of a permanent ongoing levy for the MPD. Councilmember Rackley and Deputy Mayor Swatman discussed the amount of taxes on a single family, and the value of how these facilities would serve the community. Mayor Johnson commented regarding the value and what is needed for the City and wants to try to build on that pride aspect. He thinks it is something the City needs to do because it will be ongoing, much longer than the Council and he are in office. Mayor Johnson said it would be nice to spread the Preferred Park Options throughout the City so citizens are not congested in just one park.

Councilmember Watson said although it is not really time to do a bond, the City cannot keep waiting for a good time. Deputy Mayor Swatman said it is not necessarily a bond. Voters will be asked if they want to form a MPD. Residents need to know what and how they will benefit from a MPD. Councilmember McKibbin said there are repercussions if it fails. The City will have to wait about 5 years to propose it again. Councilmember Watson said that with the last turnout there were enough people supporting it, so he thinks it will actually go through.

Councilmember Minton-Davis said she thinks everyone agrees that the City needs to move forward, however, she does not like the BMX facilities plan. Deputy Mayor Swatman said there are many different styles of BMX tracks and this would not be like the one in Sumner. Councilmember Minton-Davis inquired if fees were paid for its use. Deputy Mayor Swatman said the Park Board would have to take a look at what they want there.

Councilmember Hamilton asked Facilities & Special Projects Manager Gary Leaf about the Preferred Park Option. He said it seems to him that with the City Hall, WSDOT, and the Cimmer parcel with trail heads that the \$2 Million amount seems low. He calculated it would be more like \$4 Million. Project Manager Leaf advised that he took the numbers out of the Master Plan and the numbers were a little old. He said the old City Hall and Cimmer property will be the most important properties for this portion of the plan. Councilmember Hamilton said he doesn't want to make promises for trails if the City can't cover the actual costs. Councilmembers said they would like to look at this now as a conceptual thing, and if the amount can change then we can at least get it off the ground for consideration. Deputy Mayor Swatman said he votes for this plan but wants to make sure that the plan will occur in a reasonable time. Deputy Mayor Swatman said the City would have a dedicated funding source by creating a MPD, but should not be creating something that cannot be cared for in the future. Councilmember Rackley said he would just like to look at it as a conceptual plan and other Councilmembers agreed.

Councilmember Hamilton commented regarding the WSU forest. Project Manager Gary Leaf said that the issue with the WSU property is trying to fit a comprehensive recreational facility and a sports complex on the same piece. The Park Plan envisions a recreational facility on at least 10 acres, leaving only 13 acres and is that really enough for a sports complex. Councilmember Lewis said he is not anxious to take trees down and start developing the WSU forest without a definite plan. He likes the idea of spreading the plan throughout the city.

Councilmember Minton-Davis said she remembers when there was a high ropes course in the WSU Forest. Councilmember Hamilton said there could be a zip line and rock climbing wall. Councilmember Minton-Davis said maybe by contacting 4H the City could get information to make it useful without changing the character. Deputy Mayor Swatman said the WSU forest is a jewel, and one of the City's highest assets for commercial prospects on Highway 410. He added that with WSU forest, it has to be something where people can drop in and use it. It is 40 acres to be utilized.

Mayor Johnson said he wanted to remind everyone that once City staff all move to the Justice Center and the Public Works facility is built, then the old City Hall could also be utilized for Parks. A portion is already dedicated for Parks.

Mayor Johnson said the WSU Forest property will be brought back for discussion to the August 21<sup>st</sup> Council Workshop.

- G. **Discussion:** AB12-111 – Approval of GMG Final Plat. Community Development Director John Vodopich discussed the GMG Final Plat and he said it is ready to bring forward. He advised that the Plat is 54 lots and there had been some ownership issues, however, it is now bank owned, and it has met all conditions of approval. The bank has asked for a resolution approving the final plat which will give the bank assurance to move forward with the required bonding. Community Development Director Vodopich

would like to bring a resolution forward to the next Council meeting. Councilmembers said it was good to see some development activity.

**Additional Open Discussion:**

Mayor Johnson asked Community Development Director John Vodopich to give him an update on the condos by Allan Yorke Park. Community Development Director Vodopich advised that they are still in foreclosure and the City receives occasional calls about the property, however, no one has purchased the property. Mayor Johnson said he would like to know what the asking price would be for this property.

Councilmember Lewis asked for an update on the Franciscan Medical Pavilion. Community Development Director John Vodopich provided an update stating they are moving forward and starting to get into the street right-of-way for utility line connections. They have already started with the ground breaking, and the City has agreed to allow them to use some City-owned right-of-way for parking. They were directed to contact Pierce County Transit as well to use their parking lot. The Ground Breaking Ceremony for the Project is scheduled for approximately one hour on Monday, August 6, 2012, at 1:00 p.m. The building completion date is scheduled for March 2013.

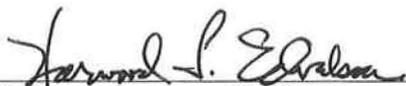
Councilmember Hamilton inquired about the corner of Church Lake Road and West Tapps Highway and the poor visibility. As the area gets more populated, he wants to know if there are any plans for improvements. Community Development Director John Vodopich said he knows that a three (3) way stop was previously researched. Director Vodopich said he will check with City Engineer John Woodcock to look at a site distance evaluation to consider a three way stop. Mayor Johnson said he recalls that they trimmed the trees back some time ago, however, he will have the City Engineer look into it.

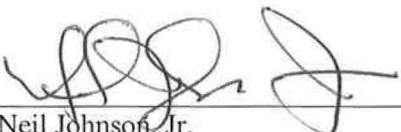
**IV. EXECUTIVE SESSION: None.**

**V. ADJOURNMENT:**

**At 7:15 p.m., Councilmember Rackley moved to adjourn the Council Meeting. Councilmember Lewis seconded the motion.**

**Motion to adjourn approved 7 – 0.**

  
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Harwood Edvalson, CMC  
City Clerk

  
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Neil Johnson, Jr.  
Mayor

Items presented to Council at the July 17, 2012 Workshop:

- Don Morrison – Mayor Johnson’s Allan Yorke Park Lake Safety Improvements Plan
- Don Morrison – Medical Premiums and Health Care Costs PowerPoint Presentation