

**CITY COUNCIL WORKSHOP**

**October 7, 2014  
5:30 p.m.**

**AGENDA**



*“Where Dreams Can Soar”*

*The City of Bonney Lake’s Mission is to protect the community’s livable identity and scenic beauty through responsible growth planning and by providing accountable, accessible and efficient local government services.*  
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*The City Council may act on items listed on this agenda, or by consensus give direction for future action. The Council may also add and take action on other items not listed on this agenda.*

**Location:** Bonney Lake Justice & Municipal Center, 9002 Main Street East, Bonney Lake, Washington.

**I. Call to Order:** Mayor Neil Johnson

**II. Roll Call:**

Elected Officials: Mayor Neil Johnson, Jr., Deputy Mayor Dan Swatman, Councilmember Mark Hamilton, Councilmember Donn Lewis, Councilmember Randy McKibbin, Councilmember Katrina Minton-Davis, Councilmember James Rackley, and Councilmember Tom Watson.

**III. Agenda Items:**

- A. Presentation:** Sumner School District - Park & Rec Program and the Interlocal Agreement. (No advance materials provided)
- B. Council Open Discussion.**
- p. 3 **C. Review of Draft Council Minutes:** September 16, 2014 Workshop and September 23, 2014 Meeting.
- p. 13 **D. Discussion:** AB14-103 – Resolution 2404 – Comprehensive Plan Update – Community Character Element (Land Use, Community Character and Housing).

**IV. Executive Session:** Pursuant to RCW 42.30.110, the City Council may hold an executive session. The topic(s) and the session duration will be announced prior to the executive session.

**V. Adjournment**

**For citizens with disabilities requesting translators or adaptive equipment for listening or other communication purposes, the City requests notification as soon as possible of the type of service or equipment needed.**

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**CITY COUNCIL WORKSHOP**

September 16, 2014  
5:30 P.M.

**DRAFT MINUTES**



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**Location:** Justice & Municipal Center, 9002 Main Street East, Bonney Lake, Washington.

**I. CALL TO ORDER** –Mayor Neil Johnson, Jr. called the Workshop to order at 5:30 p.m.

**II. ROLL CALL:**

Administrative Specialist II Renee Cameron called the roll. In addition to Mayor Johnson, elected officials attending were Deputy Mayor Dan Swatman, Councilmember Mark Hamilton, Councilmember Donn Lewis. Councilmember Randy McKibbin, Councilmember Katrina Minton-Davis, Councilmember Tom Watson, and Councilmember Jim Rackley

Staff members in attendance were City Administrator Don Morrison, Chief of Police Dana Powers, Public Works Director Dan Grigsby, Community Development Director John Vodopich, Senior Planner Jason Sullivan, City Attorney Kathleen Haggard, and Administrative Specialist II Renee Cameron.

**III. AGENDA ITEMS:**

**A. Proclamation:** Beautify Bonney Lake Day.

Mayor Johnson read the Beautify Bonney Lake Day Proclamation. Mayor Johnson recognized Lillian McGinnis for her service. Ms. McGinnis introduced the new Chairman of the Beautify Bonney Lake Days Board Julie Bown.

**B. Presentation:** Bonney Lake Police Department 2013 Year End Report.

Chief of Police Powers provided a summary of the bank robbery that occurred earlier in the day at the Sound Credit Union, and stated that bank employees responded exactly as they should have and the responding officers did an outstanding job apprehending the suspect.

Chief of Police Powers provided the Council with a printed report and presented a PowerPoint presentation for the Bonney Lake Police Department 2013 Year End Report to include staffing, the Marine Service Unit, the Traffic Unit, CSO’s and Crime Stats, Detectives Unit, Metro Swat, Child Passenger Safety Manager, Records Unit, and the Bonney Lake Police Department’s Values.

**C. Council Open Discussion.**

**Community Development Committee – Kahne Property.** Councilmember Lewis said the Community Development Committee (CDC) asked for an update to the Kahne property situation and the CDC decided to move forward and placed on the October 14, 2014 Council Meeting agenda to start the condemnation process toward the Shepard/Morris property.

**White River Communities Families First Coalition Meeting.** Councilmember Lewis said he attended the August 25<sup>th</sup> Families First Coalition Meeting where they introduced the new goals and overview for 2014/2015. He said the next meeting is scheduled for September 22<sup>nd</sup>.

**Cancellation of September 2<sup>nd</sup> Workshop.** Councilmember Watson asked for the reasoning to the cancellation of the September 2<sup>nd</sup> Workshop. Deputy Mayor Swatman and Mayor Johnson advised that there was only one item for discussion on that projected agenda, so it is the policy, unless there is a pressing issue for discussion, to cancel a workshop. Councilmember Hamilton later also spoke and concurred with Councilmember Watson's concern about the cancellation of the workshops. He would like all Councilmembers to be reached to make sure no Councilmember has a concern with a cancellation.

**Sumner Communities for Families Meeting.** Councilmember Watson said he attended the Communities for Families Meeting in Sumner on September 4<sup>th</sup>. He said the new Assistant Superintendent Lori Dent attended and there was a presentation for the One Team/One Mission. He said Kim Nygard spoke regarding the drug free communities program, and there was a forum about the schools that participated in the 2014 Healthy Youth Survey which will be coming out on October 13<sup>th</sup>-17<sup>th</sup>.

**Prairie Ridge Community Conversation Meeting/Dinner.** Councilmember Watson said that there will be a community conversation meeting/dinner being held on September 17<sup>th</sup> at 6:00 p.m., which will be put on by United Way this month and the discussion will be how to help those in need in the community.

**Sumner/Bonney Lake Family Center.** Councilmember Watson said the Sumner/Bonney Lake Family Center will hold a meeting on October 16, 2014, with the topic "Becoming a Love and Logic Parent," to help parents who struggle taking care of themselves as well as their children/students. He said it was a really good meeting.

**Puget Sound Regional Council.** Mayor Johnson said he had a meeting with Josh Brown, Puget Sound Regional Council Executive Director and his Deputy Executive and they discussed many subjects and the resources available to the City. He encouraged Council to meet him and said he also serves on the Transit Board and has a lot of the same thoughts about transit that the City has.

**D. Review of Council Minutes:** August 19, 2014 Council Workshop, August 26, 2014 Council Meeting, and September 9, 2014 Council Meeting.

This item was forwarded to the September 23, 2014 Meeting for action, with minor corrections.

**E. Discussion:** AB14-104 – SMP Update – DOE Recommended and Required Changes.

Senior Planner Jason Sullivan provided the Council a detailed summary of the Department of Ecology's recommended and required changes to the City's proposed Shoreline Master Plan Update as outlined in the item's agenda bill. He advised that he would recommend Council adopt all of the required changes and adopt all of the recommended changes except for one (No. 7 of Attachment C to DOE's August 14<sup>th</sup> letter). Council presented questions and Senior Planner

Sullivan responded accordingly. This item was forwarded to the September 26<sup>th</sup> Council Meeting for action.

**F. Discussion/Action:** AB14-115 – Resolution 2410 – First Amendment to the WSU Development Agreement.

Mayor Johnson advised that this item is an action item which is the First Amendment to the WSU Development Agreement.

**Deputy Mayor Swatman moved to adopt, Councilmember Rackley seconded.**

Mayor Johnson said he concurred with Deputy Mayor Swatman to move this item to this workshop because items were presented from a citizen, and also from past years information, and wanted to make sure that it was all discussed accordingly. He believes that all of the changes that the Council previously requested have been made and addressed.

Community Development Director Vodopich elaborated on Page 53 of the agenda packet regarding the interconnection of the traffic signals between 192<sup>nd</sup> and 214<sup>th</sup> and said that in working with the applicant's traffic engineer and the Public Works Director that section has been revised and is acceptable to the Public Works Director. He said Attachment 2 they also revised the graphic to depict the existing 30' easement the City has from 204<sup>th</sup> easterly over to the storm pond area. He said it will give a 60' unobstructed area to connect to the commercial properties to the east. He said the other revision states that within 90 days of execution of the agreement the developer will contact the adjoining property owners in an attempt to make that vehicular connection when in time that property is developed.

Mayor Johnson asked for a vote regarding Resolution 2410, Authorizing the Mayor to Sign the First Amendment to the WSU Development Agreement.

**Resolution 2410 approved 4 – 3.  
Deputy Mayor Swatman, Councilmember Hamilton  
and Councilmember Watson opposed**

**G. Discussion:** AB14-122 – Planning Commission Memo – Licensed Marijuana Businesses.

Councilmember Minton-Davis spoke licensed marijuana businesses in the City of Bonney Lake and said she listened to the Planning Commissions meeting wherein their September 3, 2014 Memo regarding State-Licensed Marijuana Industry Regulations and she supports the Planning Commission's Option No. 1 of banning licensed marijuana business in the City of Bonney Lake. Councilmember Rackley agreed with Councilmember Minton-Davis, and he sought legal advice from City Attorney Haggard regarding extending the current moratorium regarding licensed marijuana businesses. He doesn't want the City being in the position of having no control. City Administrator Morrison spoke regarding taking action later on, versus taking action now and City Attorney Haggard spoke regarding implementing a moratorium, or the option of an interim zoning control. However, she stated that both force the City to be working on making some type of decision taking some type of future action on the issue. Councilmember Hamilton spoke regarding being able to support a legal business for medical marijuana sale needs. City Attorney Haggard said she doesn't know how the City could enforce a "semi" ban. She advised that it is still illegal under federal law, however, if the City takes on a ban under traditional zoning authority then the federal court doesn't have to reach that argument. Councilmember Lewis noted a correction to Option 2, as well as clarification of the timeframe of the extension of the moratorium. Councilmember Hamilton said he thinks the Council needs to make a decision on

one of the options, rather than extend the moratorium. City Attorney advised that the Planning Commission will need hold a public hearing on either option.

Mayor Johnson said the main issue is deciding whether to extend the moratorium or go with Option 1 which would be a permanent ban. Councilmember Minton-Davis said she would like to have Option 1 go to the Planning Commission for a public Hearing. Councilmember McKibbin stated he is undecided as to how he will vote on the proposed options. The issue will go back to the Planning Commission for consideration and recommendation of the two options forwarded to them by the Council. City Administrator Morrison notified Council that a proposed ordinance extending the current moratorium will be presented to Council at the next Council meeting.

**IV. EXECUTIVE SESSION:** None.

**V. ADJOURNMENT:**

**At 6:45 p.m., Councilmember Watson moved to adjourn the Council Workshop. Councilmember Lewis seconded the motion.**

**Motion to adjourn approved 6 - 0.**

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Harwood Edvalson, MMC  
City Clerk

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Neil Johnson, Jr.  
Mayor

Items presented to Council at the September 16, 2014 Workshop:

- Community Development Director Vodopich, *Response to Comments Submitted at September 9, 2014 Hearing on Amendment to Development.*
- City Administrator Morrison, *AB14-127 – Ordinance D14-127 Extending a Temporary Moratorium for Marijuana Businesses.*

*Note: Unless otherwise indicated, all documents submitted at City Council meetings and workshops are on file with the City Clerk. For detailed information on agenda items, please view the corresponding Agenda Packets, which are posted on the city website and on file with the City Clerk.*

**CITY COUNCIL MEETING**

**September 23, 2014  
7:00 P.M.**

**DRAFT MINUTES**



*“Where Dreams Can Soar”*

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**Location:** Bonney Lake Justice & Municipal Center, 9002 Main Street East, Bonney Lake, Washington.

**I. CALL TO ORDER** – Mayor Neil Johnson, Jr. called the meeting to order at 7:00 p.m.

- A. Flag Salute: Mayor Johnson led the audience in the Pledge of Allegiance.
- B. Roll Call: Administrative Services Director/City Clerk Harwood Edvalson called the roll. In addition to Mayor Johnson, elected officials attending were Deputy Mayor Dan Swatman, Councilmember Mark Hamilton, Councilmember Donn Lewis, Councilmember Randy McKibbin, Councilmember Katrina Minton-Davis, Councilmember Jim Rackley, and Councilmember Tom Watson.

Staff members in attendance were City Administrator Don Morrison, Public Works Director Dan Grigsby, Community Development Director John Vodopich, Chief Financial Officer Cherie Gibson, Police Chief Dana Powers, Administrative Services Director/City Clerk Harwood Edvalson, City Attorney Jay Schulkin, and Records & Information Specialist Susan Haigh.

C. Announcements, Appointments and Presentations:

- 1. Announcements: None.
- 2. Appointments: None.
- 3. Presentations: None.

D. Agenda Modifications: None.

**II. PUBLIC HEARINGS, CITIZEN COMMENTS & CORRESPONDENCE:**

A. Public Hearings: None.

B. Citizen Comments:

Jerry Thorsen, 17110 111<sup>th</sup> St E, Bonney Lake, spoke about the Beautify Bonney Lake annual event on September 20<sup>th</sup>. He said his group worked on Ascent Park, and it was a great event. He congratulated Council and citizens for their work on the annual event.

Mark Isaacs, 115 Silvernail St, Orting, said he has not had any reply from the City since he spoke to the Council at the September 9, 2014 Meeting. He was unable to attend the Public Safety Meeting and had not received a reply yet from the Police Detective on the case. Mayor Johnson asked Mr. Isaacs to confirm his phone number, as he had tried to contact him and was unable to get through. Mr. Isaacs said people frequently speed on 74<sup>th</sup> St E around Lake Bonney, and some drive the wrong way on the one-way street to take a short cut to another street.

C. Correspondence: None.

### III. COUNCIL COMMITTEE REPORTS:

- A. Finance Committee/Committee of the Whole: Deputy Mayor Swatman said the Committee met as the Committee of the Whole with all Councilmembers in attendance at 5:30 p.m. earlier in the evening and discussed personnel updates, reviewed meeting notes, and discussed credit card fees and alternatives such as electronic fund transfers (EFTs). The Committee reviewed Tyler Technologies' Open Government tools and plans to compare them against the OpenGov product. He said the Committee also met in a Closed Session to discuss upcoming labor negotiations.
- B. Community Development Committee: Councilmember Lewis said the Committee met on September 16, 2014 and forwarded proposed Resolutions 2417 and 2418 to the current agenda as Consent Agenda items.
- C. Economic Development Committee: Councilmember Minton-Davis said the Committee met earlier in the afternoon at an off-site location, at the Bonney Lake Ben Franklin. Members of the Chamber of Commerce joined the Committee and discussed a City presentation at an upcoming Chamber meeting. She said Community Development Director Vodopich plans to present information on economic activities in the City to the Council at an upcoming Workshop.
- D. Public Safety Committee: Councilmember Watson said the Committee met on September 15, 2014 and forwarded proposed Resolution 2409 to the current agenda as a Consent Agenda item. The Committee discussed safety concerns related to right-hand turns. Chief Powers provided information to the Committee about the accident involving Mr. Isaacs' wife on the road around Lake Bonney.
- E. Other Reports:
- Road Safety around Lake Bonney: Mayor Johnson said he has asked staff to look into options to improve safety on the roads around Lake Bonney.
- Beautify Bonney Lake: Mayor Johnson thanked all the staff, Councilmembers and citizens who participated in the annual Beautify Bonney Lake event, with over 600 attendees, good weather, and great work on projects around the City.

### IV. CONSENT AGENDA:

- A. **Approval of Minutes**: August 19, 2014 Council Workshop, August 26, 2014 Council Meeting, and September 9, 2014 Council Meeting.
- B. **Approval of Accounts Payable and Utility Refund Checks/Vouchers**: Accounts Payable checks/vouchers #69572-69596 (including wire transfer #'s 20140901, and 20140902) in the amount of \$590,308.03.  
Accounts Payable check/voucher #69597 for AR Deposit refund in the amount of \$500.00.  
Accounts Payable checks/vouchers #69598-69623 (including wire transfer #'s 13977308, 20140903, 20140904, 20140905, 20140906, and 2014091101) in the amount of \$321,826.72.  
Accounts Payable check/voucher #69624 for utility customer refund in the amount of \$132.07.  
VOIDS: Check #65566 – replaced with check #69601.

- C. **Approval of Payroll:** Payroll for September 1st–15th, 2014 for checks #31983-32006, Including Direct Deposits and Electronic Transfers is \$ 502,000.09.
- D. **AB14-120 – Ordinance 1490 [D14-120]** – An Ordinance Of The City Council Of The City Of Bonney Lake, Pierce County, Washington, Amending Chapter 3.90 Of The Bonney Lake Municipal Code And Ordinance Nos. 1417 And 995 Relating To Miscellaneous Fees.
- E. **AB14-114 – Resolution 2409** – A Resolution Of The City Council Of The City Of Bonney Lake, Pierce County, Washington, Authorizing The Mayor To Sign An Interagency Agreement With The Washington Traffic Safety Commission For The Continued FTE Employment Of The 100% Grant Funded Child Passenger Safety Program Manager.
- F. **AB14-119 – Resolution 2414** – A Resolution Of The City Council Of The City Of Bonney Lake, Pierce County, Washington, Authorizing The Mayor Sign A Memorandum Of Understanding With Pierce County To Receive Grant Funding For The Tahoma Regional Task Force.
- G. **AB14-124 – Resolution 2417** – A Resolution Of The City Council Of The City Of Bonney Lake, Pierce County, Washington, Authorizing An Amendment To The Agreement With The Transpo Group For The SR410 – Veterans Memorial Drive Intersection Improvements To Update Plans For Advertisement.
- H. **AB14-125 – Resolution 2418** – A Resolution Of The City Council Of The City Of Bonney Lake, Pierce County, Washington, Approving The Schedule 74 Cost Share Agreement Between Puget Sound Energy And The City Of Bonney Lake To Underground Puget Sound Energy Utilities Within The SR 410 – Veterans Memorial Drive Intersection Improvements Project Limits.

**Councilmember Watson moved to approve the Consent Agenda. Councilmember Lewis seconded the motion.**

**Consent Agenda approved 7 – 0.**

**V. FINANCE COMMITTEE ISSUES:** None.

**VI. COMMUNITY DEVELOPMENT COMMITTEE ISSUES:** None.

**VII. ECONOMIC DEVELOPMENT COMMITTEE ISSUES:** None.

**VIII. PUBLIC SAFETY COMMITTEE ISSUES:** None.

**IX. FULL COUNCIL ISSUES:**

- A. **AB14-104 – Ordinance 1491 [D14-104]** – An Ordinance Of The City Council Of The City Of Bonney Lake, Pierce County, Washington, Adopting The Shoreline Master Program For The City Of Bonney Lake By Adopting The Official Shoreline Environmental Designation Map; Adding A New Chapter To The Bonney Lake Comprehensive Plan Entitled “Shoreline Element”; Adding Article III To Title 16 Of The Bonney Lake Municipal Code Consisting Of Thirteen Chapters Entitled “Shoreline

Code”; Amending Chapters 16.20 And 16.22 Of The Bonney Lake Municipal Code Related To The Regulations Of Wetlands, And Section 16.30.050 Related To The Regulation Of Stream Buffers; And Repealing Chapter 16.08 Of The Bonney Lake Municipal Code And Section 16.20.160.

**Councilmember Watson moved to approve Ordinance 1491. Councilmember Rackley seconded the motion.**

Mayor Johnson said this has been discussed by the Council at previous workshops and meetings and has been fully reviewed by the Department of Ecology.

**Ordinance 1491 approved 7 – 0.**

- B. **AB14-128 – Ordinance 1492 [D14-128]** – An Ordinance Of The City Council Of The City Of Bonney Lake, Pierce County, Washington Amending Chapters 14.40 Through 14.80 Related To Development Code Administration And Section 18.14.060 Related To Setbacks In The R-1 Zone Adjacent To Lake Tapps, And Repealing Section 14.70.100 In Order To Implement The Bonney Lake Shoreline Master Program Adopted Pursuant To Ordinance 1491 [D14-104].

**Councilmember Watson moved to approve Ordinance 1492. Councilmember Rackley seconded the motion.**

**Ordinance 1492 approved 7 – 0.**

- C. **AB14-127 – Ordinance 1489 [D14-127]** – An Ordinance Of The City Council Of The City Of Bonney Lake, Pierce County, Washington, Extending The Moratorium Enacted Under Ordinance Nos. 1468, 1469, And 1481, Prohibiting The Production, Processing, And Retail Sales Of Marijuana And Prohibiting The Granting Of Any City License Or Permit Related To Such Activities

**Councilmember Rackley moved to approve Ordinance 1489 [D14-127]. Councilmember Watson seconded the motion.**

Deputy Mayor Swatman noted that a substitute ordinance had been presented. City Administrator Morrison noted that the original proposed ordinance set a Public Hearing on the Moratorium for November 11, 2014, which is a holiday when City offices will be closed. Staff propose to amend the ordinance to set the Public Hearing on October 28, 2014. Councilmembers Rackley and Watson confirmed that they intended to act on the substitute proposed ordinance with this date correction.

Deputy Mayor Swatman questioned whether a 90-day moratorium will provide enough time for public input, review, and adoption, due to the upcoming holiday season. City Administrator Morrison noted they may need to wait for comments from the State, and that the Council traditionally cancels its final scheduled meeting in December for the holiday, which reduces the time available for action.

Senior Planner Jason Sullivan said he discussed the time frame with the City Attorney’s office: a Council Public Hearing on the moratorium will be held October 28<sup>th</sup>, a Planning Commission Public Hearing will be scheduled for November 19<sup>th</sup>, discussion will be scheduled for the Council Workshop on December 2<sup>nd</sup>, and final action will be scheduled on the December 9<sup>th</sup> Council Meeting. Councilmember Rackley asked about options if the process is not completed within the 90-day time frame. City Attorney Schulkin said

the Council can extend the moratorium if necessary in December.

Deputy Mayor Swatman proposed the ordinance be amended to extend the moratorium for 120 days to ensure there is enough time to go through the process without the Council needing to pass another extension ordinance. Councilmember Lewis agreed, saying this will provide enough time for other agencies to review and provide comments, for Public Hearings to be held, and for everything to be scheduled over the holiday season. Deputy Mayor Swatman said the process may be finished before the moratorium expires.

**Councilmember Lewis moved to amend the language in proposed Ordinance 1489 [D14-127] Sections 2. A. and 2. B. to “shall be extended for a period of one hundred twenty (120) days”. Councilmember Watson seconded the motion.**

Councilmember Hamilton asked when the timeline for the Moratorium begins. City Attorney Schulkin said the clock begins once the ordinance goes into effect, which is 5 days after adoption and publication.

**Motion to amend proposed Ordinance 1489 approved 7 – 0.**

Councilmembers asked if anyone from the public had requested to speak on this issue. City Clerk Edvalson noted that when the Council updated their rules they removed the sign-up sheets for individual action items; citizens can speak about legislative issues during the Citizen Comments portion of the Meeting. Deputy Mayor Swatman noted the ordinance provides for a Public Hearing on October 28<sup>th</sup> as well.

**Ordinance 1489 approved 7 – 0.**

**X. EXECUTIVE SESSION: None.**

**XI. ADJOURNMENT:**

**At 7:19 p.m., Councilmember Watson moved to adjourn the Council Meeting. Councilmember Lewis seconded the motion.**

**Motion to adjourn approved 7 – 0.**

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Harwood Edvalson, MMC  
City Clerk

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Neil Johnson, Jr.  
Mayor

Items presented to Council at the September 23, 2014 Meeting:

- City Administrator Don Morrison – *Proposed Substitute AB14-127 – Ordinance D14-127.*

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City of Bonney Lake, Washington  
**City Council Agenda Bill (AB)**

<b>Department/Staff Contact:</b> Community Development/ Jason Sullivan – Senior Planner	<b>Meeting/Workshop Date:</b> October 7, 2014	<b>Agenda Bill Number:</b> AB14-103
<b>Agenda Item Type:</b> Discussion	<b>Ordinance/Resolution Number:</b> 2404	<b>Councilmember Sponsor:</b>

**Agenda Subject:** Bonney Lake Comprehensive Plan Update – Community Development Element

**Full Title/Motion:**

**Administrative Recommendation:**

**Background Summary:**

The City is currently updating its comprehensive plan and development regulations as required by RCW 36.70A.130. As part of this periodic review and update, the City has identified a number of changes that are required ensure compliance with the Growth Management Act (GMA). In addition to the required changes, a number of optional changes have been proposed to be made as part of the update process.

The Community Development Element combines the required Land Use and Housing Elements, along with the optional Community Character Element, into one element. There is no prohibition in the GMA against combining elements; provided, the consolidated element includes the mandatory components as established by the GMA. Staff believes that combining the three elements will reduce the overall length of the document, improves readability for the general public, and reduces the risk of internal inconsistency.

**Attachments:** Resolution 2404, Community Development Element, Public Comment Matrix, City Administration Briefing Memo, Planning Commission Recommendation Memo, and Comprehensive Plan Update Task Matrix

<b>BUDGET INFORMATION</b>			
Budget Amount	Current Balance	Required Expenditure	Budget Balance
<b>Budget Explanation:</b>			

<b>COMMITTEE, BOARD &amp; COMMISSION REVIEW</b>			
<b>Council Committee Review:</b>	<i>Approvals:</i>		<b>Yes No</b>
Date:	Chair/Councilmember		<input type="checkbox"/> <input type="checkbox"/>
	Councilmember		<input type="checkbox"/> <input type="checkbox"/>
	Councilmember		<input type="checkbox"/> <input type="checkbox"/>
Forward to:		<b>Consent Agenda:</b>	<input type="checkbox"/> Yes <input type="checkbox"/> No
<b>Commission/Board Review:</b>	Planning Commission		
<b>Hearing Examiner Review:</b>			

<b>COUNCIL ACTION</b>	
Workshop Date(s):	Public Hearing Date(s):
Meeting Date(s):	Tabled to Date:

<b>APPROVALS</b>		
<b>Director:</b> <i>John P. Vodopich, AICP</i>	<b>Mayor:</b>	<b>Date Reviewed by City Attorney:</b> (if applicable):

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**RESOLUTION NO. 2404**

**A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF BONNEY LAKE, PIERCE COUNTY, WASHINGTON EXPRESSING THE INTENT TO ADOPT A COMMUNITY DEVELOPMENT ELEMENT.**

**WHEREAS**, RCW 36.70A.130(4) requires the City of Bonney Lake to review and revises, if needed, its Comprehensive Plan and development regulations by June 30, 2015 to ensure compliance with the Growth Management Act (GMA) – Chapter 36.70A RCW; and

**WHEREAS**, Council passed Resolution 2379 directing staff to prepare amendments to the Comprehensive Plan consist with the *Bonney Lake 2035 – Consistency Report*; and

**WHEREAS**, the Bonney Lake Planning Commission has reviewed the proposed amendments to the Comprehensive Plan related to Land Use, Housing and Community Character on May 21, 2014, June 4, 2014, July 2, 2014 and July 16, 2014; and

**WHEREAS**, the Bonney Lake Planning Commission conducted a public hearing on the proposed amendments to the Comprehensive Plan related to Land Use, Housing and Community Character on August 13, 2014.

**NOW, THEREFORE, BE IT RESOLVED** the City Council of the City of Bonney Lake the City Council of the City of Bonney Lake provides notice of its intent to adopt the Community Development Element of the Comprehensive Plan, attached as Attachment, combining the Land Use, Housing, and Community Character Elements as part of the Comprehensive Plan Update required to be completed no later than June 30, 2015.

**BE IT FURTHER RESOLVED**, that the City staff is directed to the Community Development Element in the version of the Comprehensive Plan that will be brought back to the City Council for final consideration.

**PASSED** by the City Council and approved by the Mayor this \_\_\_\_ day of October, 2014.

\_\_\_\_\_  
Neil Johnson, Jr., Mayor

AUTHENTICATED:

\_\_\_\_\_  
Harwood T. Edvalson, MMC, City Clerk

APPROVED AS TO FORM:

\_\_\_\_\_  
Kathleen Haggard, City Attorney

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# Chapter 2

## Community Development

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# 1. INTRODUCTION

The Community Development Element establishes the policy framework that will shape the physical development of Bonney Lake and fulfills the requirements of Revised Code of Washington (RCW) sections 36.70A.070(1) and 36.70.A.070(2) that local comprehensive plans address land use and housing. The City choose to combine the required land use element and housing element into one element due to the significant interrelatedness of these issues and the role these issues play in improving the

*“It is the intent of the planning Commission and Town Council to develop a ‘New Town’ within the Greater Puget Sound Region. This town is to be well organized, have adequate play space for children, have school facilities within walking distance of small children, shopping centers at convenient places, separate pedestrian and vehicular traffic, and provide those amenities of life which make life well worth living within the Town of Bonney Lake.”*

*Plan for Bonney Lake,  
Washington May 2, 1964*

health of the residents of Bonney Lake. Specific characteristics of built environment that hold the potential to enhance community social capital and create a corresponding improvement in the health of the community related to land use and housing including encouraging mixed land uses, creating meeting destinations such as parks or other public spaces, providing neighborhood walkability, and ensuring the upkeep of the community.<sup>1</sup>

While all elements of the Comprehensive Plan have equal weight under the Growth Management Act (GMA) – Chapter 36.70A RCW, seven of the fourteen goals of the GMA specifically pertain to land use and housing:

- **Urban Growth.** Encourage development in urban areas where adequate public facilities and services exist or can be provided in an efficient manner.
- **Reduces Sprawl.** Reduce the inappropriate conversion of undeveloped land into sprawling, low density development.
- **Housing.** Encourage the availability of affordable housing to all economic segments of the population of this state, promote a variety of residential densities and housing types, and encourage preservation of existing housing stock.
- **Property Rights.** Private property shall not be taken for public use without just compensation having been made. The property rights of landowners shall be protected from arbitrary and discriminatory actions.

- **Permits.** Applications for both state and local government permits should be processed in a timely and fair manner to ensure predictability.
- **Open Space and Recreation.** Encourage the retention of open space and development of recreational opportunities, conserve fish and wildlife habitat, increase access to natural resource lands and water, and develop parks.
- **Citizen participation and coordination.** Encourage the involvement of citizens in the planning process and ensure coordination between communities and jurisdictions to reconcile conflicts.

The Community Development Element is also crucial to guiding the City toward being a sustainable suburb with a land use pattern that consumes less energy; is less dependent on automobiles; supports local businesses; promotes public health, and is inclusive of persons of all ages, income levels, and physical capabilities. The Element has also been carefully integrated with the Mobility Element to promote a future development pattern that reflects the opportunities and constraints of the transportation system.

The Element is divided into five sections. The first section provides an overview of existing conditions at a citywide level. The second section address the city growth projections over the twenty year planning horizon of the Comprehensive Plan. The third section presents the Future Land Use Map and Land Use Designations. It uses color coded categories, which are defined in detail in this Element, to show the land use intent over the twenty year time horizon of the Comprehensive Plan. The fourth section identifies the Potential Annexation Areas within the current Bonney Lake Urban Growth Area (BLUGA) and Potential Annexation Areas that the City has identified to be added to the BLUGA, some of these areas are located within the Comprehensive Urban Growth Area (CUGA) and some are located outside of the CUGA. The fifth section of the address development patterns within Bonney Lake. The policies guide day-to-day City decisions on topics such as land use compatibility, housing, hillside protection, and the review of new development. The final section address the protection of property rights which is one of the goals of the growth management act.

## 2. VISION

The citizens of Bonney Lake envision a City that conserves the areas natural and scenic amenities; that strives for a balanced community that enhances the existing residential character with a thoughtful blending of economic activities; promotes a safe, attractive, and healthy living environment with a variety of physical, educational, economic, and social activities; that develops actionable and descriptive plans to guide development and to ensure that capital facilities and public services are available and adequate to serve the current and future residents; and that tax revenue are used in an efficient and transparent manner to provide services to the residents of the community and to enhance the quality of life in the City of Bonney Lake.

# 3. EXISTING CONDITIONS

## 3.1 POPULATION

The total population within the incorporated boundaries of Bonney Lake as of April 1, 2014 is 18,520 according to the Washington State Office of Financial Management (OFM) making Bonney Lake the fifth most populous city in Pierce County. The City has experience rapid population growth over the last sixty-five years due extensive single family residential development and annexations.

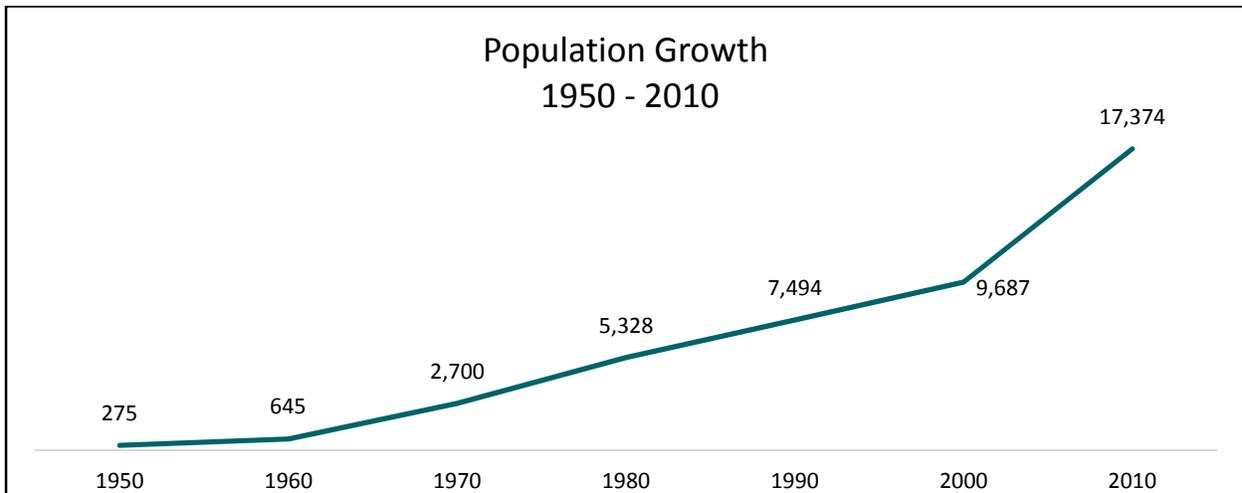


Figure 2-1: Population Growth

Bonney Lake has had an annual average growth rate of 2.1% over the 30 year period from 1980 to 2010: excluding growth due to annexations. The population of Bonney Lake is predominately younger with over three quarters of the City’s population under the age of 50. The largest segment of Bonney Lake’s population is between the ages of 30 and 49: representing over a third of the City’s population.

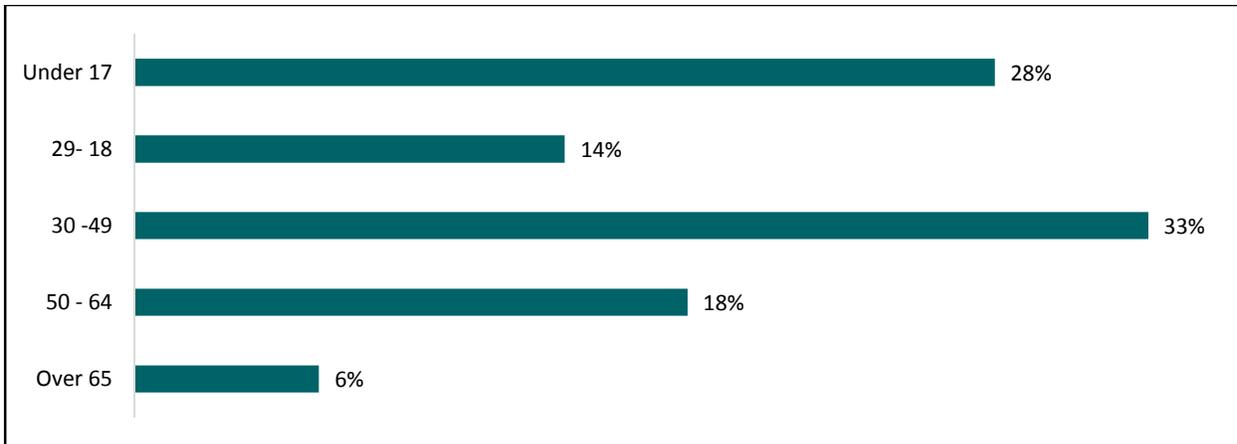


Figure 2-2: Bonney Lake Resident's Ages<sup>2</sup>

While understanding the ages of the population within a community is important, the typically age groupings can span multiple generational cohorts. For example, the age grouping of 30 to 49 spans three generational cohorts: the Baby Boomer Generation, Generation X, and the Millennial Generation. The generational split of a community is crucial as each cohort approaches housing and other land use issues with different attitudes and expectations. Three generational cohorts represent over three quarters of the population in the Bonney Lake: the Baby Boomer Generation, Generation X and the Millennial Generation.

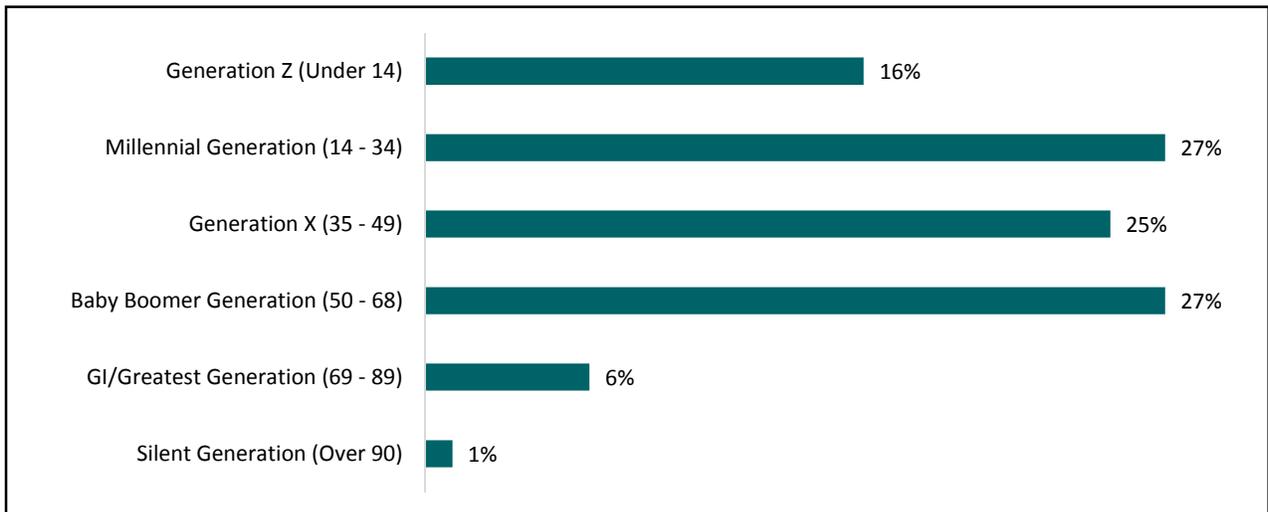


Figure 2-3: Bonney Lake's Generational Makeup<sup>3</sup>

As the City plans for the next twenty years, understanding the attitudes and desires of the Baby Boomer Generation and the Millennial Generation will be critical. By the end of the planning horizon in 2035, these two cohorts will be making major transitions in their lifestyles: the youngest members of the Baby Boomer Generation will be 71 and the youngest member of the Millennial Generation will be 35.

Members of the Millennial Generation are looking for places to live that are affordable and can provide a lifestyle similar to the downtowns of large metropolitan centers. Satellite cities and suburban towns will need to evolve to be attractive to this generation as they are looking for communities that provide the

ability to walk everywhere; lots of amenities; great public spaces; and access to shopping, dining, and transit.<sup>4</sup> In addition, as the Baby Boomer Generation enters the age of retirement, members of this cohort are looking to trade in their large-lot single-family detached homes in favor smaller-lot single family homes, condos, and townhouses that are located in areas that are walkable, have convenient transit linkages, and good public services (e.g. libraries, cultural activities, senior centers).<sup>5</sup> To remain vibrant suburban cities, such as Bonney Lake, will need to make the switch from a purely auto-centric pattern to more walkable communities with lots of amenities that can be reached efficiently from major job centers via transit in order to attract these two generational cohorts, which represents the City's, County's, State's, and Nation's two biggest generations.

### 3.2 ETHNICITY

Approximately 89% percent of the population in Bonney Lake is considered Caucasian and approximately 6% is considered Hispanic. The other 5% of the population consist of African Americans (1.25%), Native American/Alaskan (1%), Asian (2.50%), and Pacific Islander (0.25%).<sup>6</sup>

### 3.3 EDUCATIONAL ATTAINMENT

In Bonney Lake all most all residents have a high school diploma or equivalent, but only a third have a college degree.

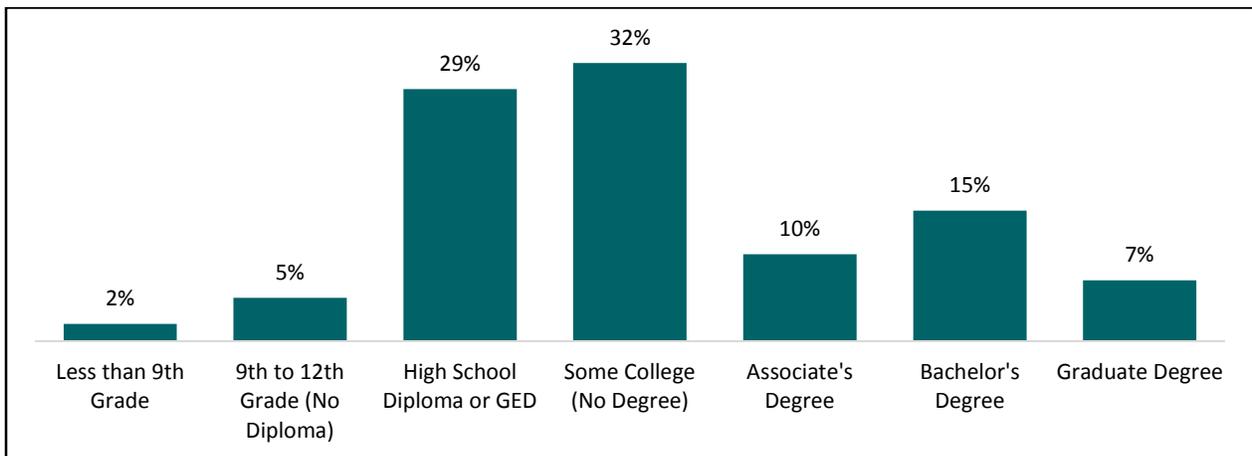


Figure 2-4: Educational Attainment<sup>7</sup>

### 3.5 INCOME AND LIFESTYLE

Bonney Lake has a household median income of \$77,432, which is higher than the median household income of Pierce County at \$59,105.<sup>8</sup> Bonney Lake has a high median income and relatively uniform distribution of household incomes with three quarters of the households in Bonney Lake making more than \$50,000.

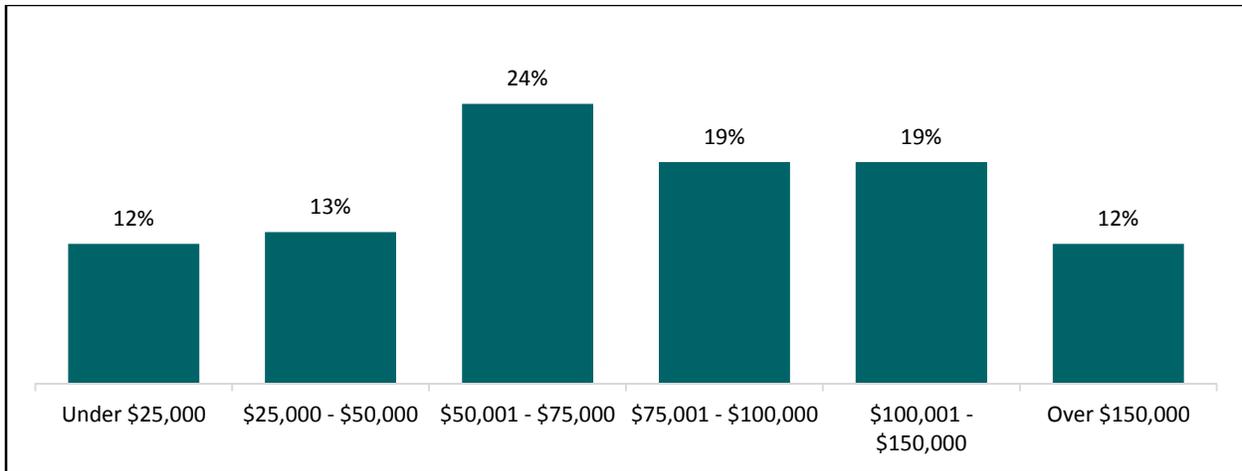


Figure 2-5: Bonney Lake Incomes<sup>9</sup>

Approximately 7% of Bonney Lake households live below 100% of the Federal Poverty Level as compared to the Pierce County average of 9%.<sup>10</sup> The Federal Poverty Level is a sliding scale, based on the total annual income of the household and the number of individuals living in the household. A copy of the 2014 Federal Poverty Table is provided below:

HOUSEHOLD SIZE	HOUSEHOLD INCOME
1	\$11,670
2	\$15,730
3	\$19,790
4	\$23,850
5	\$27,910
6	\$31,970
7	\$36,030
8	\$40,090

Table 2-1: 2014 Federal Household Poverty Levels<sup>11</sup>

### 3.2 LAND USE

Bonney Lake’s land use pattern is defined by the City’s topography, recreational past, early settlement patterns, transportation network, and location within the nation’s thirteenth largest major metropolitan area. When the City incorporated in 1949, it was developed primarily as a bedroom community with residents commuting to the more industrial centers to the north and west for work; a trend that has continued over the last sixty-five years and will likely continue into the future.

Bonney Lake is located on an undulating plateau approximately 400 feet above the valley of the Puyallup River. The south shores of Lake Tapps frame the City on the north. Fennel Creek and its associated

wetlands and farmlands divide the north and west portions of Bonney Lake from the south and east portion. Geographically, the City is the sixth largest city wholly located in the Pierce County encompassing almost 7.4 square miles (4,727.32 acres). Table 2-2 provides a breakdown of the different land uses within Bonney Lake.

LAND USE CATEGORY	EXISTING ACREAGE	PERCENT OF TOTAL
Residential – Single Family/Mobile Home	2,233	47.23%
Residential – Duplexes	37	0.78%
Residential – Multi-Family	20	0.42%
<b>Residential Subtotal</b>	<b>2,290</b>	<b>48.43%</b>
Open Space – Public Parks	123	2.60%
Open Space - Private Parks	111	2.35%
Open Space - Agriculture/Timber	76	1.61%
Open Space - Lakes	40	0.85%
Open Space - Conservation	22	0.47%
<b>Open Space Subtotal</b>	<b>518</b>	<b>10.96%</b>
Warehousing - Logistics	19	0.40%
Retail - Food Services	181	3.83%
Professional Services	91	1.92%
<b>Commercial Subtotal</b>	<b>291</b>	<b>6.15%</b>
Public Facilities	125	2.64%
Utilities	88	1.86%
Right-of-Way	622	13.16%
<b>Public Subtotal</b>	<b>835</b>	<b>17.66%</b>
<b>Vacant</b>	<b>794</b>	<b>16.79%</b>
<b>TOTAL:</b>	<b>4,728</b>	<b>100.00%</b>

Table 2-2: Bonney Lake’s Land Uses

### ***Residential Uses***

Bonney Lake has approximately 2,290 acres of residential development. This acreage accommodates 6,759 housing units as of 2014, for an average citywide residential density of 2.95 units per net acre. Some 2,233 acres, or approximately ninety-seven and half percent (97.5%) of the residential total, was developed with single family homes, including mobile and manufactured homes. The average density in these areas is 2.62 units per net acre. This relatively low density reflects the City’s early evolution as an auto-oriented community. Only two and half percent (2.5%) of Bonney Lake’s residential land area is

developed with multi-family housing, including duplexes, apartments, and condominiums. Densities in these areas are substantially higher, averaging over 9.36 units per net acre.

Most of the City's medium and high density uses are located in Downtown, the Lake Tapps Center and East Town Center. The prevailing development form in these areas consists of two to three story garden apartment complexes and duplexes in landscaped settings. Some of these complexes consist of multiple buildings surrounding shared amenities. Mid-rise residential buildings of four to seven stories do not currently exist.

### ***Commercial Uses***

Bonney Lake contains approximately 291 acres of commercial development. This includes 19 acres of warehousing and logistic uses, 91 acres of professional office uses and 181 acres of general commercial which includes retail, personal services, restaurants, and entertainment. Bonney Lake's commercial areas serve to provide identity and focal points for subareas in the City. Over the last 20 years, more regionally-oriented shopping areas have emerged. These areas include big-box retailers and smaller retail and restaurant uses.

### ***Public/Utility/Right-of-Way***

Existing activities in this category include a variety of public uses, transportation facilities, utility infrastructure, governmental buildings, public schools and community facilities. There are approximately 835 acres in this use. Over half of this area is dedicated public rights-of-way and private streets.

### ***Open Space***

Open Space is the third largest land use in Bonney Lake, encompassing over 518 acres. Open space is classified in several categories including areas set aside for timber or agriculture, lakes, designated greenbelts, conservation areas, private parks and public parks.

### ***Vacant***

Almost 794 acres of land in Bonney Lake is classified by the Tax Assessor as "vacant." Vacant sites generally consist of unimproved private properties that are planned and zoned for development. However, some of these properties may be difficult to develop due to environmental and / or access constraints. When constrained or unavailable properties are subtracted out, only about 287 acres of vacant land remain. About 173 acres of vacant land are zoned residential and about 114 acres are zoned commercial or mixed use.

### 3.3 HOUSING STOCK

As of 2014, Bonney Lake has a total of 6,759 housing units with an average occupancy rate of 0.943335%.<sup>12</sup> Approximately 83% percent of the housing stock consisting of detached single-family homes. The other 16% of the housing stock is made up of townhomes (attached single-family homes) duplexes, triplexes/four-plexes, apartments, and mobile homes.

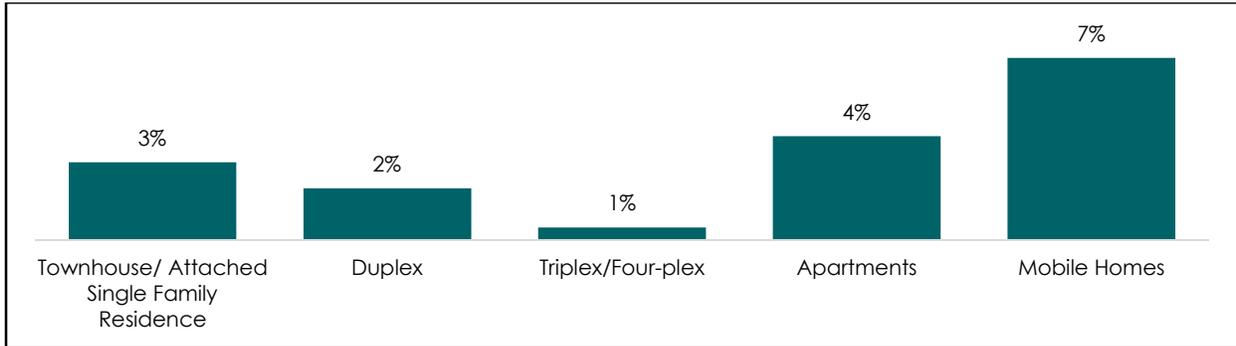


Figure 2-6: Attached Housing Stock Mixture<sup>13</sup>

The housing stock in Bonney is relatively new: 62% of the housing units have been constructed since 1990 with almost 40% of all the housing units constructed during the housing boom prior to the 2008 recession.

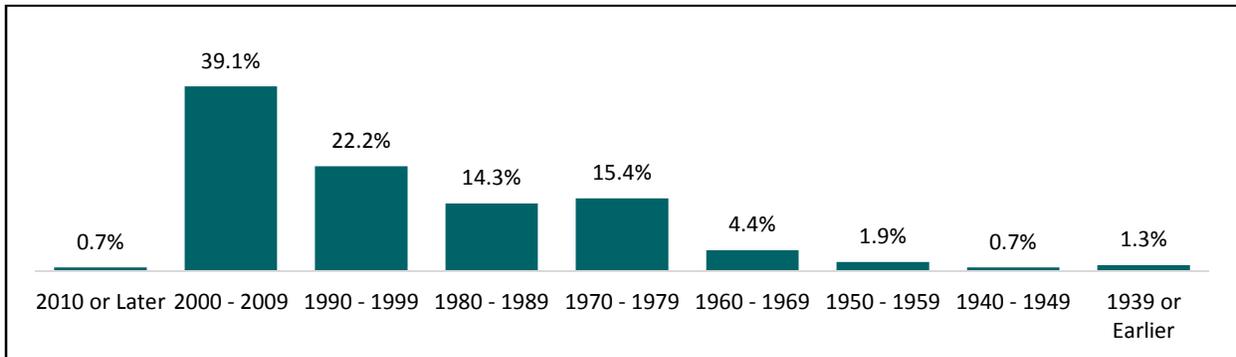


Figure 2-7: Housing Unit Age<sup>14</sup>

The median house value in Bonney Lake is \$273,400 with home prices ranging from less than \$50,000 to over a \$1,000,000:



Figure 2-8: Bonney Lake Home Value<sup>15</sup>

For those residents of Bonney Lake that do not own a home but rent either a detached single-family home or some type of attached housing unit, the median rent is \$1,261 with rents ranging from \$500 to more than \$1,500.

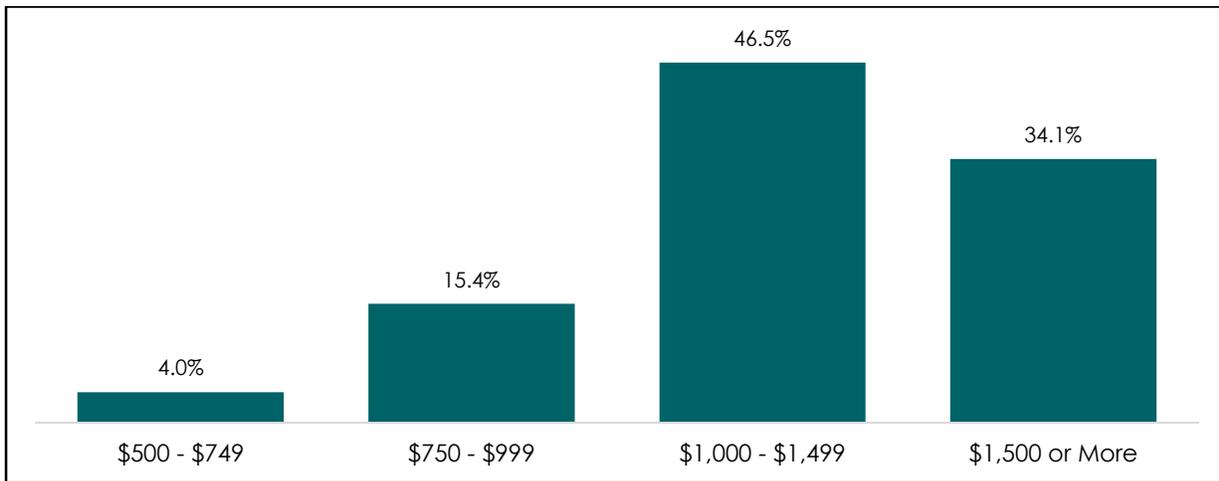


Figure 2-9: Housing Unit Rents<sup>16</sup>

### 3.4 JOB TO HOUSING RATIO

Communities with more individuals living in the community than working in the community are typically considered suburban or bedroom communities with the majority of the residents leaving during the day. A high imbalance between the number of individuals living and work in same community also contributes to increases commuting times, energy consumption, and the emission of vehicle pollutants, while decreasing the opportunity for non-motorized commuting options (walking and bicycling).<sup>17</sup>

Typically, this balance is expressed by a jobs to housing ratio, which is determined by dividing the total amount of jobs by the total number of housing units in an area. In Washington employment data is typically derived from the Washington State Employment Security Department which identifies the number jobs covered by unemployment insurance within a given area. This measurement of employment does not include the armed forces, jobs with the federal government, self-employed workers, and sole proprietors as these jobs are not “covered” by unemployment insurance. Therefore, the actual total amount of employment is higher than the number of “covered” jobs utilized to calculate the ratio.

Due to the number of dual wage-earning households, a reasonable ceiling signifying balance is a job to housing ratio of 1.5. The Puget Sound Regional Council has established this ratio as a requirement for regional growth centers. Bonney Lake’s job to housing ratio is 0.70 which is lower than the average of Pierce County of 0.97.

The downside of the jobs to housing ratio is that it does not provide the actual number of individuals that live and work in the same community. Another drawback to the methodology is that it treats all housing units as equal even though housing units contain different numbers of workers, consist of retirees, or are vacant.

Another approach is to evaluate the total number of jobs compared to the size of the civilian labor force living in a community. As this measurement compares the total number of individuals in the labor force to the number of jobs, balance is expressed as a one-to-one ratio. Bonney Lake has job to labor force ratio of 0.49 which is nearly half of the average for Pierce County of 0.80.

While both ratios can provide some insight to the nature of a community, neither measure can identify the actual number of people who live and work in the same community as there are a number of variables that are not taken into consideration: nature of jobs within the area, the skills and education of the residents, and the price of housing.

Based on the U.S Census Bureau’s Longitudinal Employer – Household Dynamics (LEHD) data, 15% of labor force in Bonney Lake works and lives within the City.

### 3.5 COMMUNITY HEALTH

A recent report released by the Tacoma/Pierce County Public Health Department indicates that the residents of Bonney Lake have a lower prevalence of coronary heart disease and asthma than the average for Washington and Pierce County, but has other health risk like obesity, diabetes and poor mental health that are higher than the average for Washington.

RISK	WASHINGTON	PIERCE COUNTY	BONNEY LAKE
Obesity (Adults)	25.6%	28.9%	27.4%
Coronary Heart Disease (Adults)	3.4%	3.8%	2.5%
Asthma (Adults)	15.0%	15.4%	14.0%
Diabetes (Adults)	7.2%	8.2%	8.2%
Poor Mental Health Days (Adults)	9.8%	11.0%	11.0%
Motor Vehicle Mortality (per 100,000)	7.6%	6.8%	7.2%

Table 2-3: Bonney Lake Health Risk<sup>18</sup>

These health risk are related to community design choices that have not always facilitate walkability or the preservation of green open spaces. The promotion of public health was one of the original and explicit goals of zoning and land use planning when U.S. Supreme Court in 1926 ruled that zoning was an appropriate use of a city’s police powers and was not an unconstitutional taking in *Euclid v. Ambler Realty*.<sup>19</sup>

## 4. POTENTIAL ANNEXATION AREAS

The GMA requires that counties coordinate with cities to establish urban growth areas (UGA), which are lands that are, or can be, developed to urban densities with urban services. Only Pierce County can officially designate a UGA, which are generally associated with a particular city representing the area that may annex into that city. UGA must be of sufficient size to accommodate a city's share of the county's population growth for the succeeding twenty-year period. The Bonney Lake Urban Growth Area (BLUGA), as approved by Pierce County, consists of three Potential Annexation Areas (PAA):

- 1. Kelly Creek Vista PAA:** The Kelly Creek Vista PAA is located between Church Lake Road East and Fennel Creek containing approximately 93 acres. The area is partial developed, but does include some larger lots that may be further developed when the area is annexed into the City.
- 2. Delany PAA:** The Delany PAA consist of two small parcels containing less than 2 acres directly adjacent to SR-410 on the south side east of 229<sup>th</sup> Avenue East in the East Town subarea.
- 3. Victor Falls PAA:** The Victor Falls PAA includes Victor Falls Elementary and is located between the City's southern boundaries and Angelina road east of Fennel Creek. The PAA includes approximately 62 acres.

In addition to these 3 PAAs, the City is also evaluating the possible of adding nine other areas to the BLUGA as PAA's. Some of the areas are currently within the Comprehensive Urban Growth Area (CUGA) established by Pierce County and others are outside of the CUGA, but all were identified for inclusion in the BLUGA in the *Comprehensive Plan Update and Draft Environmental Impact Statement Bonney Lake Washington* (July 1, 1994). The intent of adding the following areas to the BLUGA is not to perpetuate the conversion of rural lands into urban lands, but to ensure that areas already "characterized by urban growth" as defined by Countywide Planning Policy (CPP) UGA-3.6 are included in the BLUGA boundary:

- A. West Lake Tapps:** This area is also identified as the North Sewer Service Area in the *Bonney Lake Comprehensive Sewer System Plan*. The West Lake Tapps area covers approximately 2,929 acres which includes approximately 315 acres already within the CUGA, 1,117 acres of Lake Tapps and 1,497 acres of property outside of the CUGA. The area outside of the CUGA contains a variety of land uses including warehouses, medical offices, schools, single-family residences, duplexes, triplexes, four-plexes, and apartments with an overall residential density of 1.97 units per acre. Utilizing Pierce County's buildable lands methodology, the non-CUGA areas would increase the urban growth capacity by 518 housing units.

Even if the area is not added to the BLUGA, the City is required to provide sewer to the area, both within and outside of the CUGA, pursuant to a 1983 U.S. Environmental Protection Agency Order. This order was issued due to large number of urban density lots next to the west shore of Lake Tapps and the prevalence of surfacing sewage from failed on-site sewer systems in the area.

- B. Fennel Creek Corridor:** The area includes Fennel Creek north of Old Buckley-Sumner Highway and west of 214<sup>th</sup> Avenue East containing approximately 349 acres. The area is bounded by the City limits or adopted PAAs on the north, west, and south. The area is currently zoned Agricultural Resource Lands (ARL) and Reserve 5. The City is not proposing to add the area the BLUGA to provide capacity, but to protect the area as Open Space. The area would likely be designated Open Space – Conservancy with corresponding zoning classification of RC-5. This designation and zoning is consistent with the same level of development currently allowed under the County’s current rural land use designations and zoning classifications which is approximately 15 residential units.
- C. 214th Avenue:** This area is bounded by the existing city limits on the north, west, and south, and by 214th Avenue East on the east contain approximately 29 acres. Nearly half of this PAA is covered with wetlands and designated ARL. The City would designate the ARL area as Open Space Conservancy and RC-5 to preserve the resources lands. Utilizing Pierce County’s buildable lands methodology, this area would increase the urban growth capacity by 22 housing units. The primary intent of this expansion to establish a regular boundary between the City and rural Pierce County.
- D. 96<sup>th</sup> Avenue:** This area is bounded by 214<sup>th</sup> on the west, 96<sup>th</sup> on the north, 234<sup>th</sup> on the west, and the existing City boundaries on the south containing approximately 81 acres. The area currently has a residential density of 0.41 housing units per acre. Utilizing Pierce County’s buildable lands methodology, this area would increase the urban growth capacity by 78 housing units and 216 jobs. The intent of this is establish a regular boundary between the City and rural Pierce County.
- E. Entwhistle:** This area is bounded by 214th on the west, the City boundaries on the north, 234th on the west, and the Entwhistle Road on the south containing approximately 97 acres. The area currently has a residential density of 1.55 housing units per acre. Utilizing the Pierce County’s buildable lands methodology, this area would increase the urban growth capacity by 55 housing units and 25 jobs. The primary intent is to establish a regular boundary between the City and rural Pierce County.
- F. Prairie Ridge:** This area is generally bounded by South Prairie Road on the north, 214<sup>th</sup> on the west and the ridge of the Bonney Lake Plateau on the east and south containing approximately 906 acres. This area was platted in the 1960’s prior to the adoption of the Growth Management Act. The area currently has a net density of 3.74 units per acre. Only 1.7% of the total area or 15.36 acres is currently classified as vacant of which only 9.41 acres or 1% could be developed with more than one single family home based on the County’s urban zoning classification of Moderated Density Single Family. While the area was developed and platted at an urban density, it was not included in the CUGA established in 1994 even though the historic development pattern in the area meets the definition of urban growth established in CPP UGA-3.6. Utilizing Pierce County’s buildable lands methodology, this area would increase the urban growth capacity by 152

housing units. However, of the 152 housing units, 33 of the units are located within the Prairie Ridge subdivision that are currently vacant. This area was also identified as an area that should be included in the BLUGA by the Pierce County Regional Council during its consideration of Pierce County Ordinance 2013-59.

- G. Rhododendron/Wilderness Ridge:** This area is located bounded by the 198th Avenue East corridor on the west, 214th Avenue East on the east, the City's incorporated boundaries on the north, and the Tehaleh Employment Based Community on the south. The area includes approximately 1,859 acres of which 465 acres are currently part of the proposed Plateau 465 development at the southern end of the area. This area is located within the CUGA, but has not been officially identified official PAA for the City. In 2013, Pierce County adopted Ordinance 2013-59 approving the affiliation of the Rhododendron/Wilderness Ridge area to the BLUGA subject to the development of a Joint Planning Agreement (JPA). The area will not be considered an official PAA of the City until the adoption of the JPA.
- H. Falling Water/Creekridge:** This area is generally bounded by Rhodes Lake Road on the north, the ridge of the Bonney Lake Plateau on the west, and the Tehaleh Employment Based Community on the west and South containing approximately 840 acres. The area currently has a residential density of 1.55 housing units per acre. However, the Falling Water PUD, which will create 979 residential lots when completed, was vested prior to the adoption of the Growth Management Act and will be developed at an urban density within "rural" Pierce County. Utilizing Pierce County's buildable lands methodology, this area would increase the urban growth capacity by 462 housing units.
- I. Tehaleh:** This area is the unaffiliated portion of the CUGA directly south of the Rhododendron/Wilderness Ridge area containing 5,103 acres. The Tehaleh Employment Based Community, a master planned community intended to provide a range of employment, residential, and recreational opportunities, encompass 4,719 acres within the PAA. The Tehaleh project is planned to be developed in three phases to accommodate 6,437 dwelling units with a population of approximately 18,088 and 3.9 million square feet of employment facilities.

If all of the areas above currently outside the CUGA were added to the BLUGA as PPA, the overall capacity of the urban growth area of Pierce County would be increased by 1,302 residential units and 216 jobs. Most of the additional capacity is associated with the Falling Water/Creekridge area and the West Lake Tapps area. During the process of working with Pierce County to add these areas to the BLUGA, the City would work with Pierce County to identify other areas within the CUGA that still retain a rural character that could be removed from the CUGA to ensure that there is not an overall increase in the capacity of the CUGA consistent with CPP-AT-2.3.2.

The City is currently working with Pierce County on the development of a JPA for the City's three PAAs and the Rhododendron/Wilderness Ridge as required by CPP-UGA-4. The City expects to enter into JPAs for the other areas prior to the official expansion of the BLUGA by Pierce County.

**Goal CD-1: To ensure the orderly development of the City’s potential annexation area in a manner that ensures adequate and cost-effective provision of required urban services and facilities; ensures that development is built to City standards; reduces sprawl; implements the goals, objectives and policies of the Growth Management Act, Vision 2040’s Multi-County Planning Policies, Pierce County Planning Policies, and the Bonney Lake Comprehensive Plan; and protects designated rural areas.**

*Policy CD-1.1: Review proposed annexations for their timeliness, the City’s ability to provide them with urban services, and the costs and revenues that the City would likely incur. The City may refuse annexations in which public facilities are below the City’s level of service standard.*

*Policy CD-1.2: The City shall actively pursue joint planning agreements with Pierce County to ensure that all development within Bonney Lake’s PAA are built to mutually agreed upon standards. These agreements should cover a wide range of areas, including, but not limited to, development standards, collection of impact fees, annexations, urban service provision and land use, transportation, parks and capital facilities planning.*

*Policy CD-1.3: Consult affected citizens, cities, special purpose districts, and other parties prior to final approval of any annexation.*

*Policy CD-1.4 Ensure that additional capacity associated with expansion of the BLUGA maintains the current capacity of the Pierce County urban growth area through targeted reductions to the CUGA.*

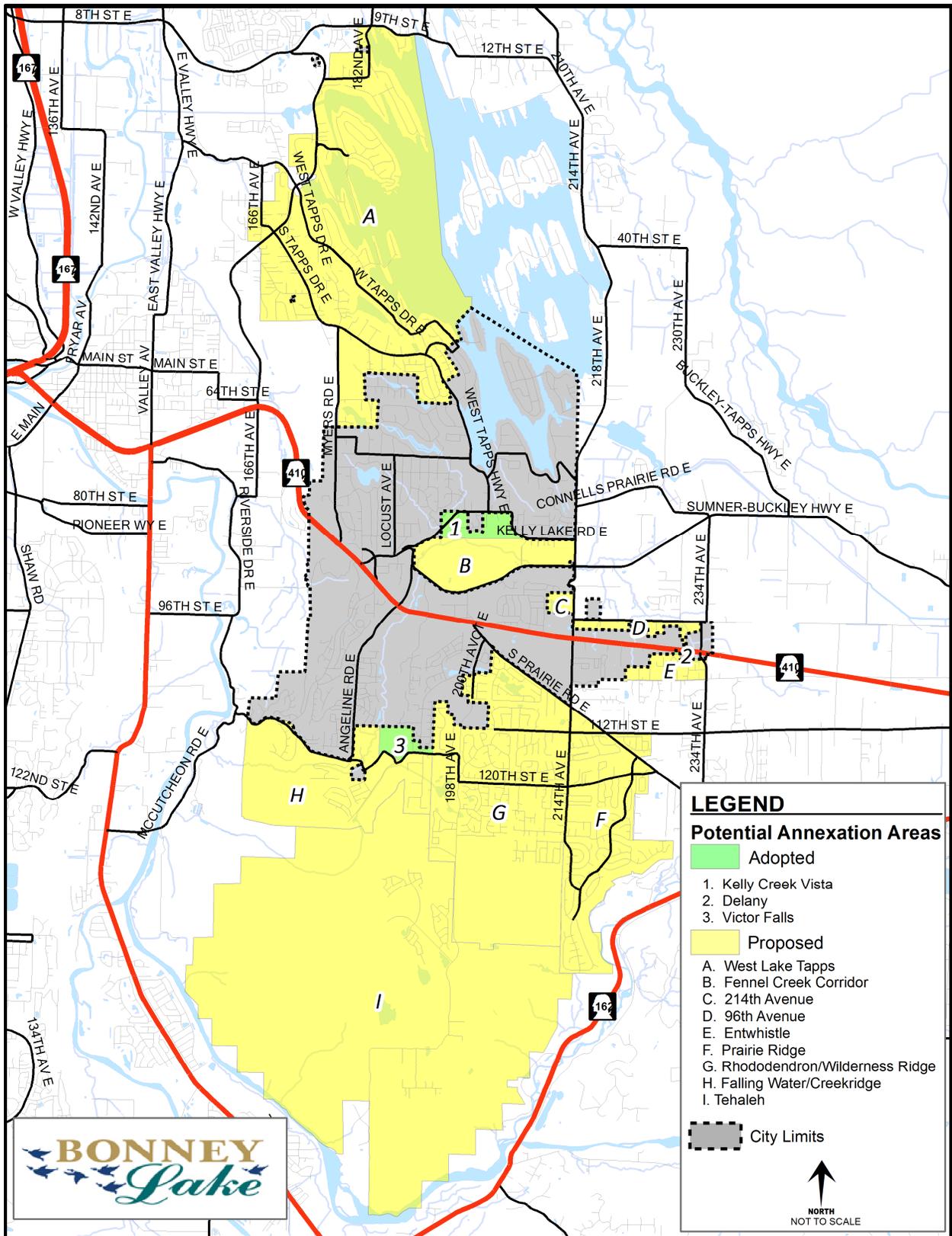


Figure 2-10: Bonney Lake Potential Annexation Areas

## 5. PROJECTED GROWTH

RCW 36.70A.215 requires Pierce County and its cities to evaluate development (land consumption) over time to determine whether the adopted urban growth areas and zoning density provide land capacity sufficient to accommodate the adopted population projections. Bonney Lake is required to plan for the addition of 5,912 people, 2,104 housing units, and 943 jobs during the period from 2008 to 2030 pursuant to Pierce County Ordinance No. 2011-36s.

### 5.1 POPULATION GROWTH

The population growth assumed by Pierce County represents an annual growth rate of 1.5%, which is slightly lower than Bonney Lake's historic growth rate of 2.1% as discussed in the Community Development Element – Section 3.1. Based on the 2.1% growth rate, Bonney Lake will likely to add 9,606 people and 3,363 housing units between 2008 and 2030 as compared to the 5,912 people and 2,014 housing units assigned by Pierce County. Between 2008 and 2014, the City has already added 2,300 people and 931 housing units: approximately 40% of the assigned targets has been reached in 25% of the planning period.

The assignment of the lower growth rate in 2011 was in part due to Bonney Lake's classification as one of the "Smaller Cities" by *Vision 2040's Regional Growth Strategy* adopted in 2009. Under the *Regional Growth Strategy*, the 46 "Smaller Cities" were required to accommodate 8% of the region's population growth. However, in 2014, Bonney Lake was informed by PSRC that the Bonney Lake will be considered a Large City in future updates due to the City's population growth. Under *Regional Growth Strategy*, the "Larger Cities" are required to accommodate 14% of the region's population growth. Given that the City is now classified as a large city, the City is expected to handle a higher percentage of the region's population growth within the City's existing incorporated boundaries.

Based on this historic growth rate of 2.1% and classification of the Bonney Lake as one of the "Larger Cities", the City should and needs to plan for higher population growth than currently assigned by Pierce County. **Therefore, the City's future plans shall be based on the need to accommodate and additional 10,134 people and 3,438 housing units between 2014 and 2035 within the existing incorporated boundaries of the City resulting in total population of 28,654 with approximately 10,197 housing units by 2035.**

If Pierce County approves the City's request to add the nine additional areas identified in Community Development Element – Section 4 to the BLUGA, the City's 2035 population could be as high as 61,140 with 21,118 housing units, if all of the expansion areas, along with the three existing PAAs are annexed into the City.

## 5.2 EMPLOYMENT GROWTH

Bonney Lake is required to plan for an additional 1,141 jobs between 2008 and 2030 which equates to an approximately 1.1% growth rate. Between 2008 and 2012 Bonney Lake added 198 jobs to the City which equates to an approximately 0.9% growth rate. Therefore, it is expected that the City will add the jobs required under Pierce County Ordinance 2011-36s

## 5.3 GROWTH CAPACITY

*Pierce County's 2013 Buildable Lands Report* demonstrates that there is capacity to provide an addition 4,238 housing units and 3,151 jobs within the existing City limits. Therefore, the City has sufficient capacity within the existing incorporated limits to accommodate both the growth targets assigned by Pierce County and the statistical 2.1% growth rate adopted by the City.

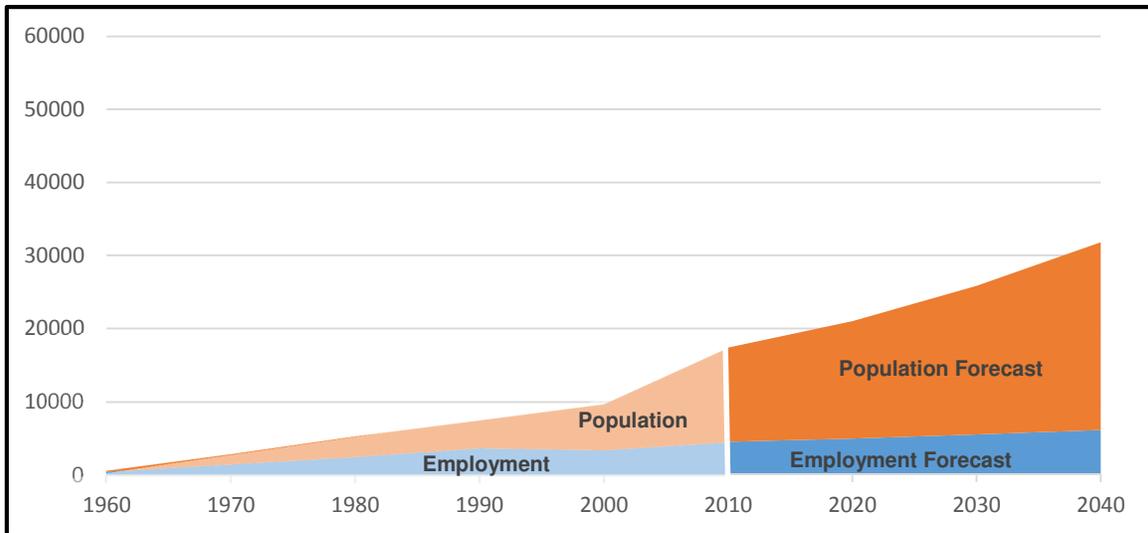


Figure 2-11: Bonney Lake Population and Employment Growth

# 6. FUTURE LAND USE MAP

## 6.1 MAP OVERVIEW

The Future Land Use Map (FLUM) uses color-coded designations to express the intended use of land across the Bonney Lake area from 2015 to 2035: the twenty-year time planning horizon of the Comprehensive Plan. Preparation of the FLUM is explicitly required by the GMA.

In most cases, the designation on the FLUM matches the existing use of land as of 2014. In other cases, the designation may be different from what is on the ground today, indicating that the City expects the current use to change as Bonney Lake adds population and jobs. For example, a parcel that is in commercial use today but designated as “mixed use” on the map would be expected to redevelop with a mix of commercial and residential uses.

The FLUM is implemented through the City’s zoning regulations. Each color-coded category on the FLUM has a corresponding set of compatible zoning districts. While the FLUM guides zoning, it is not the same as the Zoning Map. By definition, the FLUM is intended to be general and does not necessarily follow parcel boundaries. There are a total of 13 land use categories shown on the FLUM, including four residential categories, five commercial and mixed use categories, four open space categories, and one public facility category. Streets and public rights-of-way have the same designation as the adjacent property; however, the rights of way remain uncolored on the FLUM until the street or right-of-way is vacated.

6.2 FUTURE LAND USE MAP

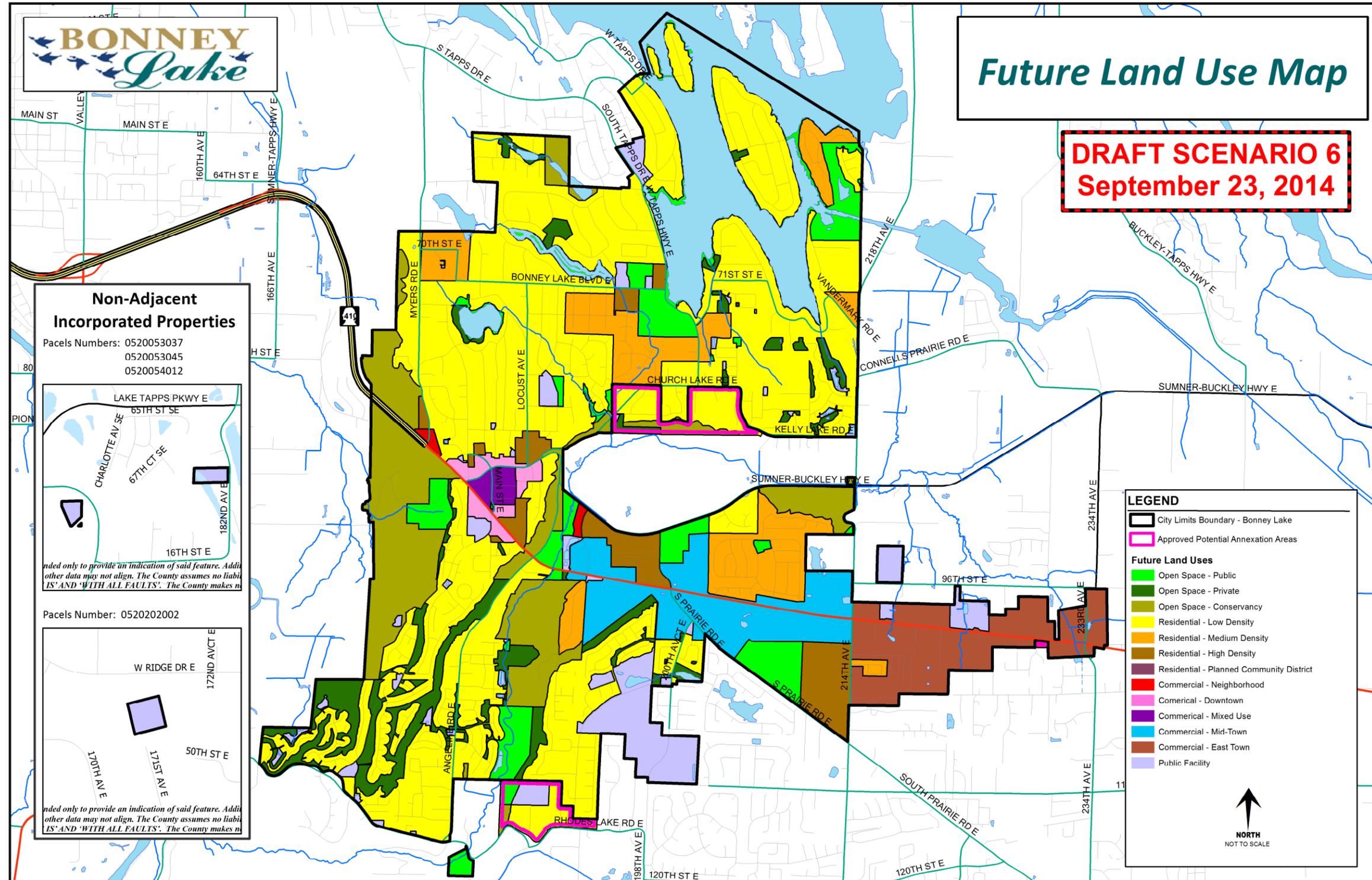


Figure 2-12: Bonney Lake Future Land Use Map

## 6.3 LAND USE DESIGNATIONS

- Residential – Low Density**  
Primarily intended for single-family, detached residential development, but also may include a clustered single family units on properties that contain environmentally critical areas. This category is appropriate for planned public and semi-public uses designed to be compatible with residential uses, such as schools, religious institutions, and civic uses. Residential density in this category must be a minimum of 4 units per net acre up to a maximum of 5 units per net acre. The corresponding zoning classification is R-1.
- Residential – Moderate Density**  
Intended for small-lot or cluster single family development, duplexes, and townhouse at a minimum density of 5 units per net acre up to a maximum density of nine units per net acre in order to provide for greater housing diversity and choice. Other compatible uses, such as schools, child care centers, parks, and religious facilities, may also locate in areas with this designation. The corresponding zoning classification is R-2.
- Residential – High Density**  
This category is intended for a variety of high-density, residential land uses including townhomes, multiplexes, and garden apartment/condo dwellings. Additional uses including institutional and civic uses live/work, offices, and neighborhood scale retail stores (not including automotive-oriented uses and free-standing pad sites) as part of mixed used developments. Such nonresidential uses are intended to provide services only to residents of the surrounding area and be placed in locations with a design character that blends into the neighborhood. Residential densities must be at least 10 units per net acre but may be higher as there is no adopted maximum density. The corresponding zoning classification is R-3.
- Public Facility**  
The Public Facility designation generally applies to non-open space parcels owned by public agencies or utilities. The designation includes City facilities, public schools, water and sanitary district facilities, transit agency facilities, utilities, and other federal, state, county, and local government facilities. The corresponding zoning classification is PF.
- Commercial – Neighborhood**  
The general intent of this district to provide certain commercial and service uses which are compatible with neighborhoods. Typical uses include local services, retail, eating and drinking establishments, civic facilities, housing, and mixed-use development. The corresponding zoning classification is either C-1 or C-2.
- Commercial – Mixed Use**  
This category is intended for a mix of high density residential land used, institutional, civic uses, offices, cultural activities, and retail sales and services, with protections against retail sales and services becoming dominant. Mixing of uses on the same site is encouraged. This zone is also intended to provide a degree of buffering between downtown and the surrounding single-family residential neighborhoods. The corresponding zoning classification is the Downtown Mixed.
- Commercial – Downtown**  
The Downtown designation applies to the 128 acre area in the heart of Bonney Lake which is envisioned to become the civic center of the City. The designation also accommodates mid to high-rise residential projects and mixed use projects incorporating housing above non-residential uses. The corresponding zoning classifications is the Downtown Core.

- Commercial – Mid-Town**  
Mid-Town is envisioned to accommodate large-scale commercial uses serving a citywide or regional market. Retail uses within this category usually have large floor areas and high sales volumes and may be considered shopping “destinations” by consumers from Bonney Lake and other cities in east Pierce County. Uses such as furniture and electronic stores, auto dealerships, home improvement stores, department stores, and “big box” retailers are included. Residential uses are not permitted. The corresponding zoning classification is Midtown Core.
- Commercial – East Town**  
The East Town district is intended to provide appropriately located areas for various land intensive and/or limited service commercial establishments, office uses, major retail stores and service establishments offering commodities and services required by residents of the city and its surrounding market area, wholesale distribution facilities, research and light industrial enterprises which are complementary to neighboring commercial and residential districts. Typical uses in this classification are the combination of major retail establishments and storage, distribution and assembly of products from previously prepared materials, including business and light industrial parks which do not generate excessive noise, odors, dust, smoke, heavy traffic congestion or pollution of water or air. The corresponding zoning classification is Easttown.
- Open Space – Public**  
This category includes parks that are owned and operated by the City of Bonney Lake, including active and passive recreation areas and environmentally critical areas. Typical uses include athletic fields, playgrounds, and trails. The appropriate uses in any given park are based on the park’s classification and standards and are further defined in the Public Facilities and Service Element. The category also includes lands owned by public or quasi-public agencies other than the City of Bonney Lake; including the Buckley-Bonney Lake Regional Park, the Tacoma Public Utilities transmission line rights of way, and property owned by the Cascade Water Alliance above the ordinary high-water mark. The corresponding zoning classification is RC-5.
- Open Space – Private**  
The Private Open Space designation typically applies to private land set aside as open space within planned communities. Private open space uses may include natural areas, passive use areas, and outdoor recreation facilities, clubhouses, community amenities, such as playgrounds and picnic areas, and areas classified as environmentally critical areas located on private property. With the exception of ancillary structures related to the intended open space use, other types of development are not permitted in areas with this designation. The corresponding zoning classification is the adjacent residential zoning classification or R-1, R-2, R-3 or RC-5.
- Open Space – Conservancy**  
The Conservancy land use designation applies to private land with an open space character that is vacant or previously developed. Properties within this designation may be subject to constraints of soil instability, property access, water and flood levels, landslides, or slopes in excess of 30 percent that restrict the use of the property with structures. Allowable uses for this designation include public facilities, recreation facilities, quasi-public facilities, one single family home on a legally established lot, grazing, and small-scale cultivation. New residential development is allowed at a maximum density of one unit per five acres. Undeveloped portions of property within the Conservancy designation should be set aside for conservation purposes. The corresponding zoning classification is RC-5.

# 7. DEVELOPMENT PATTERNS

## 7.1 NIEGHBORHOODS AND CENTERS

Bonney Lake has been, is, and will remain primarily a residential community. These residential areas form the foundation of the community and are the physical and social expressions of community. The City is committed to preserving and strengthening these areas by protecting the existing housing stock; maintaining the physical quality of Bonney Lake’s neighborhoods; enhancing walkability; providing convenient access to shopping, services, open spaces, parks, civic facilities, and educational facilities. While the City will continue to strengthen the fabric of these residential areas, Bonney Lake must also accommodate additional growth to meet City’s mandatory growth targets. This will be accomplished by focusing new commercial development and higher density residential in the Downtown, within in other centers, and along major corridors.

*“Develop Bonney Lake as a balanced community, maintaining and enhancing the existing single family residential ‘bedroom’ character with a thoughtful blending of desired economic activities and higher density residences.”*

*Comprehensive Plan  
The City of Bonney Lake  
October 23, 1985*

Centers come in different shapes and sizes and are where residents and visitors shop, socialize, conduct business, and meet friends and neighbors. Some may be regional shopping centers that draw individuals and families from across east Pierce County. While others may be small neighborhood centers with a grocery store and restaurant or active recreational areas. Some may extend for many city blocks and others may consist of just a building or two. The common bond is that they provide focal points for Bonney Lake. Much of the Bonney Lake’s growth potential lies within these centers..

Especially, the Downtown which is centrally located to Bonney Lake residents, is the traditional community center, and is envisioned to become a designated Countywide Center with lively shopping streets, office buildings, residences, and public facilities.

Mid-Town is Bonney Lake’s commercial center of gravity. It is automobile-oriented but has potential for higher diversity and human-scale development in the areas that remain undeveloped, especially in those portions that will be served by side streets and frontage streets. Pedestrian facilities need to be provided in balance with the auto-centric nature of the uses in the area.

East-Town, located along SR-410 from 214th to 234th, is unique in its high proportion of undeveloped land and in its availability for light industrial as well as commercial development. It comprises a peninsula jutting into rural land, more distant from residential concentrations. Where deep-lot development is possible, such as in a large business campus, pedestrian orientation is achievable. Otherwise, East-Town is expected to remain highway-oriented.

Corridors have traditionally been associated with transportation functions – carrying vehicles from freeways to homes and businesses in the City. Over the years, this function has influenced land use, to the point that many corridors have become centers themselves. Some Bonney Lake corridors are lined with shopping, services, offices, and community institutions. The pattern largely favors automobiles over pedestrians and other modes, and is part of Bonney Lake’s legacy as an auto-centric City. Looking to the future, some of the City’s corridors will be reshaped to reflect contemporary planning and development practices. Activity will be focused around nodes rather than continuing the current linear commercial pattern, creating denser, pedestrian-oriented places at key locations.

The elements of the build environment like high quality walkable neighborhoods, well designed centers and multimodal corridors facilitate formal and informal social interactions between the residents of Bonney Lake which is crucial to building social capital: the by-product of social relationships created by reciprocal exchanges during the social interaction of members of a community.<sup>20 & 21</sup> This social capital is the glue that binds residents to Bonney Lake; fosters civic engagement and volunteerism; and constitutes one of the defining elements in creating a community.<sup>22</sup> Social capital has positive association on the health of individuals within a community as people with more social capital, “... appear to have lower mortality rates and are less likely to report being in ‘fair’ or ‘poor’ health.”<sup>23</sup>

Another important part of strengthening the City’s identity is protecting the tree hillsides; the overall tree canopy; Lake Tapps; Fennel Creek; and views of Mount Rainier, the Cascades Mountains, and the Olympic Mountains through a continued commitment to open space preservation and conservation of natural resources.

**Goal CD-2: Bonney Lake provides healthy, livable, well maintained, walkable, and safe residential neighborhoods; along with dynamic and vibrant centers accommodating housing, shopping, services, civic activities, and entertainment facilities developed in a manner that harmonious blends the natural and built environments.**

*Policy CD-2.1: Create a positive regional identity for Bonney Lake as a City with outstanding neighborhoods and vibrant centers, which provide gathering places for residents and visitors.*

*Policy CD-2.2: Development of Bonney Lake’s under-developed or vacant sites must balance desire to provide an array of housing; jobs; and retail, recreational, and entertainment facilities with the need to respects the scale and form of surrounding properties and neighborhoods.*

*Policy CD-2.3: Conserve and protect the unique ecological characteristics of the Bonney Lake and utilize urban forestry to integrate open space, parks, green belts, street trees, landscaping, and natural features into future development to maintain the Bonney Lake’s livability, improve access to nature, and to address climate change by utilizing trees to sequester carbon from the atmosphere.*

*Policy CD-2.4: Planning and land use decisions should recognize residential neighborhoods as the basic “building blocks” of the community, ensure compatibility with surrounding single family homes, protect*

neighborhoods from incompatible uses, and maintain a range of single family residential zones corresponding to the prevailing neighborhood densities.

*Policy CD-2.5: Allow home occupations in Bonney Lake residences provided that impacts are mitigated and that the business do not alter residential character of the neighborhood.*

*Policy CD-2.6: Allow schools, day care centers, senior centers, group homes, public and semi-public facilities (e.g., churches), and nursing care facilities in residential areas, subject to conditions which limit the impacts of these uses on nearby properties. To the extent permitted by state and federal law, conditions of approval may be placed on such uses to ensure that they are operated in a manner that is sensitive to neighborhood concerns, and that maintains the quality of life. In addition, such uses should be sited in a way that minimizes the exposure of future occupants to noise, localized air pollution sources, and other environmental hazards.*

*Policy CD-2.7: Provide healthy and safe neighborhoods free of nuisances, environmental hazards, and visual blight (e.g. excessive noise, poor air quality, light pollution, illegal dumping, illegal signage, graffiti, littering, etc.) that disrupt and impact Bonney Lake resident’s quality of life.*

*Policy CD-2.8: Develop the Downtown as Bonney Lake’s center with the highest level of land use diversity, architectural interest, pedestrian orientation, and human-scale design. New buildings should have their facades at the sidewalk edge except in certain cases along SR 410, as shown in the Downtown Plan.*

*Policy CD-2.9: Develop the Midtown as a mixed use district with the highest possible level of architectural interest, pedestrian orientation, and human-scale design consistent with the fact that 1) much of it is already built and 2) pedestrian traffic alongside and across the highway will suffer due to high vehicular traffic. Wherever possible, developments should reach deeply into the adjoining commercial land, provide local access streets as dictated by the Mobility Element, and place their building facades at the edge of the sidewalk adjoining said local access streets.*

*Policy CD-2.10: Develop the Easttown district (from 214th to 234th) with 1) architectural detail suitable for automobile orientation along SR 410, 2) internal and if possible external pedestrian connections, and 3) preference for business park or campus-scale development. Wherever possible, developments should reach deeply into the adjoining commercial/industrial land, providing pedestrian-friendly local access streets in locations dictated by the Mobility Element.*

“The centers concept is at the core of VISION 2040. While centers in Metropolitan and Core Cities serve key regional functions as major job, commercial, transportation, and government hubs, other types of centers are also important. VISION 2040 expects each city in the region to take steps to further evolve one or more central places as mixed use areas of residences, employment, shops, cultural facilities, and entertainment. Each such center — no matter how large or small — should serve as a focal point of community, be walkable, and have easy access to transit.”

VISION 2040  
December 2009

*Policy CD-2.11: Develop key “multi-modal” corridors that accommodate multiple modes of transportation that connect Bonney Lake’s neighborhoods and centers, enhance the City’s civic identity, encourage transit use, reduce vehicle miles traveled, provide comfortable walking and bicycling environments, and project a positive image of the city.*

*Policy CD-2.12: Utilize capital improvement projects, design guidelines, and land use decisions to improve the walkability of neighborhoods, enhance the ability to travel by bicycle or public transportation, and minimize the distance a resident must travel to reach basic services, shopping, parks, schools, and other civic amenities.*

*Policy CD-2.13: Local centers take a variety of forms; some may be characterized by predominantly retail uses, while others may contain a more varied mix of activities including commercial, office, residential, parks, community centers, other civic facilities, and education facilities. Bonney Lake will maintain a variety of centers within the City that meet a range of neighborhood, citywide, and regional needs based on the following hierarchy:*

- ❖ Downtown which will accommodate pedestrian-oriented retail uses, uses that serve residents and employees, and specialty and “niche” activities such as entertainment and outdoor dining.*
- ❖ Town Centers which will accommodate uses serving several neighborhoods, such as local serving offices, restaurants, large regional grocery stores, specialty retail stores, and regional shopping centers. Regional shopping centers main attractions are its anchors which include traditional, mass merchant department or fashion specialty stores. Town Centers include the Mid-Town and East-Town subareas*
- ❖ Neighborhood Centers which corresponding to smaller shopping centers and local-serving retail and service uses along major thoroughfares. Neighborhood Centers typically include a grocery or drug store, or other moderately sized anchor. New large-footprint retail uses are inappropriate in such areas. Neighborhood Centers include the Lake Tapps subarea.*

*Policy CD-2.14: Encourage the development of mixed-use; senior housing; high density residential; and public services such as education, health care, libraries, child care, governmental facilities in the centers to create vibrant activity nodes, provide housing chooses, advance sustainable development principles, support transit, and preserve the City’s residential neighborhoods.*

*Policy CD-2.15: Support the transformation of auto-oriented shopping centers—currently characterized by retail strips surrounded by large surface parking lots—into more pedestrian-oriented centers to generate foot traffic, create a stronger sense of place, and bring life to outdoor spaces.*

*Policy CD-2.16: Encourage the use of shared parking in commercial districts, rather than independent parking lots on each commercial property to reduce the total land area dedicated to parking and create a more pedestrian-friendly environment.*

## 7.2 HOUSING

*“Provide for a variety of residential types and densities to meet the needs of, and provide for, affordable choices for citizens of varied income levels within the community.”*

*City of Bonney Lake  
Comprehensive Land Use Plan  
August 1985*

Increased housing options and types will help the overall housing supply, maintain community stability, provide housing choices that are affordable to all economic segments Bonney Lake’s population, and serve people in different stages of life. Bonney Lake’s zoning and development regulations are intended to allow development of housing that will satisfy varied consumer preferences.

Perhaps the most complex of these issues is providing housing opportunities that are affordable for all economic segments of

the community. When speaking of “housing affordability,” the standard used by lending institutions, the real estate industry, and governmental agencies is that no more than 30% of a household’s gross monthly income goes toward housing expenses, regardless of income level. For ownership housing, this percentage typically includes taxes, insurance and other related housing expenses. For rental housing, a utility allowance is included in the 30% figure.

A household in which housing costs exceed 30% of gross monthly income is considered to be “cost burdened”; if costs exceed 50% of gross monthly income, the household is severely cost burdened. “Affordable housing” typically refers to housing that is affordable to households earning 80% or less of the Pierce County Median Income. Households earning 80% or less of the median income are also referred to as “Low-income” households.

Those earning 50% or less are referred to as “very low-income” households, and those earning 30% or less are also known as “extremely low-income” households.

Using the definition of “housing affordability” together with the 2012 Pierce County Median income of \$59,150; Table 2-3 represents the amount of money that Bonney Lake households earning the median income or less can afford to pay for rental and ownership housing:

*“The Town of Bonney Lake should have residential developments, at appropriate locations, allowing for a choice and variety of sights. While homogeneous grouping of residential types of development are sometime desirable, it is the desire to provide for some integration of different types of residences such as apartments in low and high rise buildings and town houses together with single family dwelling units”*

*Plan for Bonney Lake, Washington  
May 2, 1964*

INCOME GROUP	2012 ANNUAL HOUSEHOLD INCOME	MAXIMUM AFFORDABLE MONTHLY RENT <sup>1</sup>	MAXIMUM AFFORDABLE HOUSE PRICE <sup>2</sup>
Extremely Low-Income (<30 Percent)	\$17,745	\$370	
Very Low-Income (50 Percent)	\$29,575	\$591	\$108,811
Low-Income (80 Percent)	\$47,320	\$947	\$182,122
Median-Income (100 Percent)	\$59,150	\$1,184	\$230,996
High Median-Income (120 Percent)	\$70,980	\$1,420	\$279,869
Bonney Lake Median Income	\$77,432	\$1,548	\$306,423

Table 2-4: Housing Affordability

A quarter of Bonney Lake households are consider low-income: 12% of the households have an income of less than \$25,000 and 13% of the households that have an income between \$25,000 and \$50,000.

### ***Housing Affordability***

The following table, derived from the percentages provided in the *2008 – 2012 American Community Survey* data tables for Bonney Lake then applied to the City’s 2014 housing unit total provided by the Office of Financial Management. The table provides some valuable information related to the affordability of rentals in the City, but can easily result in erroneous assumptions. For instance, it makes it appear that there are enough rentals for households making 31% - 80% percent of median income. However, of the 273 units cited as affordable to those households making 31% to 80% of the median income, households making less than 30% of the median income rent a percentage of the units reducing the overall number of units affordable to the group making 31% to 80% of the median income.

INCOME GROUP	HOUSEHOLDS	AFFORDABLE UNITS	COST BURDEN
0% to 30% Less of Median	169	0	100%
31% to 80% of Median	182	273	43%
81% to 120% of Median	337	654	0%

Table 2-5: Rental Affordability

The following table, derived from the percentages provided in the *2008 – 2012 American Community Survey* data tables for Bonney Lake then applied to the City’s 2014 housing unit total provided by the Office of Financial Management. The table provides some valuable information related to the

<sup>1</sup> The rental amount does not include the utilities which was assumed to be equal 20% of the rental rate.

<sup>2</sup> Assumes 10 percent down payment on a 30-year fixed mortgage at 6% and an allowance for property taxes, and insurance.

affordability of home ownership, but can easily result in erroneous assumptions for the same reasons discussed above.

INCOME GROUP	HOUSEHOLDS	AFFORDABLE UNITS	COST BURDEN
0% to 30% Less of Median	642	0	100%
31% to 80% of Median	696	1,017	53%
81% to 120% of Median	1,285	2,205	0%

Table 2-6: Home Ownership Affordability

It appears that the market is providing sufficient affordable rentals and single-family homes to households making 80% or more of the median income and the City has a lack of housing that is affordable to households making less than 80% of the median income.

This analysis looks at the traditional methodology for determining affordability: housing cost is no more than 30% of income. However, this benchmark ignores transportation costs, which are typically a household’s second largest expenditure. By utilizing Housing + Transportation Index (H+T Index) developed by the Center for Neighborhoods Technology and the U.S. Department of Housing and Urban Development an expanded view of affordability is available, but combining housing and transportation costs to measure affordability. The methodology sets the benchmark at no more than 45% of household income.<sup>24</sup> The H+T Affordability Index Map illustrates that all of the households in Bonney Lake spend more than 45% of their household income on housing and transportation.<sup>25</sup>

One of the challenges on relying on the H+T Affordability Index Map to determine affordability is that the one of the highest cost variable in determining transportation cost is based on solely on personal vehicle preferences (e.g. year, make, and model). These cost increase the overall transportation cost and are unrelated to City or regional housing policy or the geographical location of the City. Additionally, the lack of a robust and efficient mass transit system also increase the cost of transportation by reducing travel options: development of the mass transit system is outside of the City’s regulatory control.

Therefore, the City will base housing affordability on the traditional methodology which is based on housing cost and income. Given the adopted methodology the City needs to develop housing strategy to provide housing that is affordable in low-incomes households.

### ***Lifecycle Housing***

While affordability is one key factor in defining the housing needs of a community, household size, composition, and age of household members should also be consider in determine the housing needs of a community to ensure that there is a housing for the various life stages: a concept called “lifecycle housing.”<sup>26</sup>

## ***Special Needs Housing***

In addition to housing affordability, the City needs to ensure that there is sufficient housing opportunities for citizens with special needs which include those people who require some assistance in their day-to-day living, such as the mentally ill, people with developmental or physical disabilities, substance abusers, youth at risk, veterans and the frail elderly. Family living situations, institutional settings, social service programs and assisted housing all serve a portion of those with special needs.

**Goal CD-3: Provide a variety of housing options that will meet the needs of all Bonney Lake residents and is affordable to all economic segments of Bonney Lake.**

*Policy CD-3.1: Encourage the development of a diverse housing stock that provides a range of housing types (including family and larger-sized units) throughout the community to accommodate the diverse needs of Bonney Lake residents through changes in age, family size, and various life changes.*

*Policy CD-3.2: Encourage the development of special-needs housing, especially for seniors, such as independent living, various degrees of assisted living and skilled nursing care facilities.*

*Policy CD-3.3: Actively promote community awareness and education campaigns regarding affordable housing in order to engender acceptance throughout the community.*

*Policy CD-3.4: Explore methods and partnerships to reduce the cost associated with developing housing in Bonney Lake.*

*Policy CD-3.5: Ensure that there is a sufficient supply of housing affordable to all income levels by maintaining supply of housing that is currently affordable median-income, low income and very low-income households and working to increase the supply of housing that is affordable to extremely low-income, very-low income, and low income households within Bonney Lake.*

*Policy CD-3.6: Actively participate in regional responses to housing needs and issues.*

## **7.3 OPEN SPACE**

Preservation of an open space around Bonney Lake, complemented by local parks and natural areas has been critical component of the City comprehensive plan since 1964. The City has consistently worked to protect the City's natural resources, provide opportunities for recreation, enhance visual beauty, and shape the Bonney Lake's character. Open space is the third largest land use in the city limits, encompassing over 518 acres. It provides structure to the City, space for recreation, and a means of protecting important natural resources.

*"Green belts and parks are an important land element within the plan for Bonney Lake, since one of the primary purposes of a municipality is to offer maximum recreation facilities in a suburban setting. The green belts may be any open space such as watersheds, farms, forest and parks."*

*Plan for Bonney Lake, Washington  
May 2, 1964*

Access to open green spaces can have salutary effect on mental health and well-being including an increased sense of wellbeing, higher levels of self-reported peace and quiet, greater satisfaction with home and neighborhood, and reduced levels of stress.<sup>27</sup>

Policies for parks, private open space, and other open spaces in Bonney Lake reflect the City's commitment to enhancing the City's character, meeting the recreational needs of its residents, improving the health of the community, and protecting the natural environment. These policies are supplemented by those in the Public Services and Facilities Element.

**Goal CD-4: Preserve open space, parks, greenbelts, and natural areas, which together protect the Bonney Lake's natural resources, provide opportunities for recreation, enhance visual beauty, and shape Bonney Lake's character**

*Policy CD-4.1: Maintain development regulations which distinguish between different types of open space, in recognition of the different types of activities that take place on undeveloped land.*

*Policy CD-4.2: Maintain and enhance a network of neighborhood, community, and linear parks. Parks should be recognized as fundamental to Bonney Lake's quality of life, and should be carefully managed to create a balance between passive and active open space.*

*Policy CD-4.3: Utilize open space, including parks, greenbelts, easements, and other open areas to connect the City, provide car-free corridors for pedestrians and bicyclists, and tie together Bonney Lake's neighborhoods, centers, and employment districts.*

*Policy CD-4.4: Encourage private-public partnership to create on-site open space for public enjoyment in mixed-use areas and commercial areas*

*Policy CD-4.5: Allow community gardening and "urban" agriculture in a residentially zoned areas and open spaces provide that that uses do not impact the function and values of environmentally critical areas.*

*Policy CD-4.6: Allow recreational uses on lands designated as environmentally critical areas provide that that uses do not impact the function and values of environmentally critical areas.*

*Policy CD-4.7: Establish zoning standards to mitigate the presence of infrastructure facilities such as radio and telecommunication towers within designated open space areas.*

*Policy CD-4.8: Prevent the encroachment of development or conversion of common open space areas within planned developments or other residential projects. Shared open space areas in residential subdivisions shall be permanently restricted to open space uses through deed restrictions or other appropriate means.*

*Policy CD-4.9: Advocate for open space conservation and resource protection in the unincorporated areas east of the Bonney Lake's city limits but within the City's sphere of influence. These areas should remain in agricultural and open space uses for the lifetime of this Comprehensive Plan.*

## 7.4 PUBLIC SPACES

The most familiar public spaces in Bonney Lake are parks, schools, and public buildings, but also applies more broadly to the entire public “realm” including streets, sidewalks, medians, planting strips, and all the public spaces one experiences when traveling through the City.

The policies below strive to create memorable public spaces throughout the City. For city parks and public buildings, this means creating focal points for neighborhoods and centers. Public open spaces such as parks and plazas can help strengthen civic identity and provide important community gathering places. Public buildings such as schools, fire stations, recreation centers and municipal offices likewise should showcase exemplary design.

The most basic infrastructure opportunities involve existing streets and highways. The City has already invested millions of dollars in streetscape improvements, including street lighting, undergrounding of utilities, landscaping, street trees, irrigation systems, signage, and street furniture, to improve the visual quality of its streets and make them safer and more attractive. The design of street space is particularly important to the goal of making the city more pedestrian- friendly.

**Goal CD-5: Provide streets, sidewalks, parks, plazas, civic buildings, and other public spaces that contribute to Bonney Lake’s sense of place and visual quality.**

*Policy CD-5.1: Recognize the importance of streets as public space: Landscaping, lighting, streetscape elements, pavement changes, signage improvements, banners, and other public realm improvements can enhance the experience of traveling along a corridor without diminishing its functional capacity.*

*Policy CD-5.2: Improvements to corridors should be appropriate to the scale and character of each street, reflecting their traffic volumes and intended function*

*Policy CD-5.3: Design guidelines, design review requirements, engineering standards, and capital improvement projects should aim to improve the visual quality of street space.*

*Policy CD-5.4: Use street furniture (e.g. benches, trash cans, kiosks, bicycle lockers, bus shelters, etc.) to improve the pedestrian experience, create stronger identity and visual cohesion, and contribute to the desired character of an area.*

*Policy CD-5.5: Encourage the development of public gathering spaces within new development that is responsive to a project’s scale and expected level of activity, and respectful of surrounding land uses.*

*Policy CD-5.6: Encourage plazas, pocket parks, and similar spaces to stimulate pedestrian activity, provide community gathering places, and complement the overall appearance and form of adjoining buildings.*

*Policy CD-5.7: While the design of each public space must be sensitive to its context, all public spaces should share several common design characteristics. These include:*

- ❖ *Locations in prominent, recognizable and accessible locations where they are likely to receive frequent use and be highly visible.*
- ❖ *Seating areas, signage, pedestrian amenities, activity areas and other design features that increase usability and functionality.*

- ❖ *A unique identity that enables the space to function independently, while still allowing the space to work in connection with adjacent development.*
- ❖ *Accommodation of a variety of users (i.e. arts, cultural, recreational, different ages, abilities, etc.).*
- ❖ *Variations in landscaping, pavement, lighting, public art, and other amenities which improve the quality of each space and define its character.*
- ❖ *Protection from wind, sun and noise exposure.*
- ❖ *Spaces which utilize a mixture of direct sunlight and shade.*

## 7.5 SCENIC RESOURCES

In addition to the buildings, landscapes, and public spaces Bonney Lake’s character is shaped by its natural setting including beautiful lakes, wooded hillsides, the Fennel Creek Corridor, and views of Mount Rainier, the Cascade Mountains, and the Olympic Mountains. As Bonney Lake continues to grow, a key challenge will be balancing new development with preservation of the natural resources that give the area much of its character.



Figure 2-13: View of Mount Rainier

Top community priorities include:

- ❖ preserving the lakes and views of Mount Rainier;
- ❖ preserving large tracts of woodland and open space for public enjoyment;
- ❖ additional landscaping at gateways and along key corridors; and
- ❖ preserving vegetation in new development to the greatest extent possible and where not possible re-vegetating developed areas.

While City programs and requirements such as open space preservation and environmental critical area regulations protect protecting natural settings, additional comprehensive strategies are needed to protect scenic resources and preserve the “scenic routes” illustrated on Figure 2-16 throughout the City.

**Goal CD-6: Protect and enhance Bonney Lake’s scenic, natural, and visual character.**

*Policy CC-6.1: Preserve views through sensitive site design, especially along scenic corridors. Prevent new development from blocking important public views.*

*Policy CD-6.2: Maintain a network of designated scenic routes through Bonney Lake. A particular road or corridor may be considered scenic by virtue of its design or amenities, the terrain and natural features it traverses, or the views and visual importance it commands. The designation expresses intent to maintain or improve visual features which contribute to scenic designations through land use, transportation, and capital improvement decisions, as well as landscaping, operations, and maintenance activities along these corridors, but does not necessarily limit abutting uses.*

*Policy CD-6.3: Acquire lands or view easements if necessary to preserve important public views.*

*Policy CD-6.4: Encourage developers to retain mature trees to the extent possible, particularly in residential areas.*

*Policy CD-6.5: Reduce the visual impacts of utility lines and poles along corridors by continuing to underground overhead lines within existing development, and by requiring underground utilities in new development*

*Policy CD-6.6: On the south side of SR 410 near the west city limits, tree-cutting shall not extend so far from SR 410 as to remove the solid backdrop of mature trees as viewed horizontally from SR 410.*

## 7.6 GATEWAYS

First impressions are important to a positive community character. “Gateways” are key locations throughout the community where these impressions can best be established and reinforced. Gateways provide a focal point and a visual “announcement” of the City of Bonney Lake by communicating the unique character and identity of Bonney Lake and visually distinguishing its neighbors. There are three types of gateways: Primary Gateways, Secondary Gate Ways, and Neighborhood/District Gateways

Primary Gateways are focal points typically located around highway intersections / interchanges, major entrances to Bonney Lake. These gateways are the highest priority for improvements. Currently there are two primary gateways located on SR-410 on the east and west sides of the City. Private development around these areas should create a distinctive image and be held to the highest design and aesthetic standards. Aesthetic improvements in these areas should incorporate elements that enhance the community image with:



Figure 2-14: Ascent Park

- ❖ features that are distinctive and recognizable;
- ❖ enhanced landscaping in the public right-of-way and on private property; and
- ❖ public streetscape and aesthetic elements such as decorative street lighting, public art, unique signage and decorative paving.

Similar to Primary Gateways, Secondary Gateway areas serve as focal points around major street intersections and entrances into Bonney Lake. These areas should project a positive community image, and private development around these areas should be held to the highest design and aesthetic standards which create a distinctive image for Bonney Lake.

Aesthetic improvements in these areas should:

- ❖ reinforce the community’s unique character through compatible streetscape enhancements, monuments and public art;
- ❖ be distinctive and recognizable when approaching from a distance; and
- ❖ have enhanced public streetscape improvements and enhanced landscape design on private property.

Finally Neighborhood/ District Gateways highlight particular neighborhoods and business districts typically located at major entrances that help announce a development and transition from the public setting of major corridors to the more private setting of a neighborhood or business district. Unlike Primary and Secondary gateways, these improvements are largely the responsibility of private property owners.

Amenities include well-designed entry monuments, private art, unique landscaping and other elements that further establish the Bonney Lake's character while announcing the neighborhood or development. Although not a primary focus, public infrastructure in these areas is expected to meet enhanced standards for appearance and general maintenance.

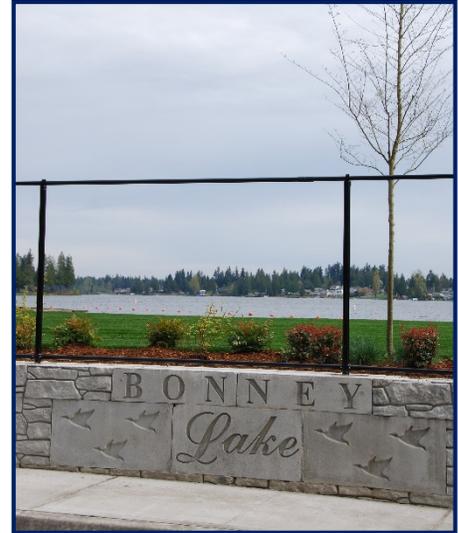


Figure 2-15: Allen Yorke Park Gateway

**Goal CD-7: Improve gateways into Bonney Lake and into its individual neighborhoods and districts to achieve a sense of transition and arrival.**

*Policy CD-7.1: Develop a Gateway Plan which provides guidance for the design and appearance of primary and secondary gateways into Bonney Lake.*

*Policy CD-7.2: Private development located within gateway areas should incorporate public improvements that enhance the identity and image of the City*

*Policy CD-7.3: Require new development projects to provide gateway features if their location and context warrant such inclusion.*

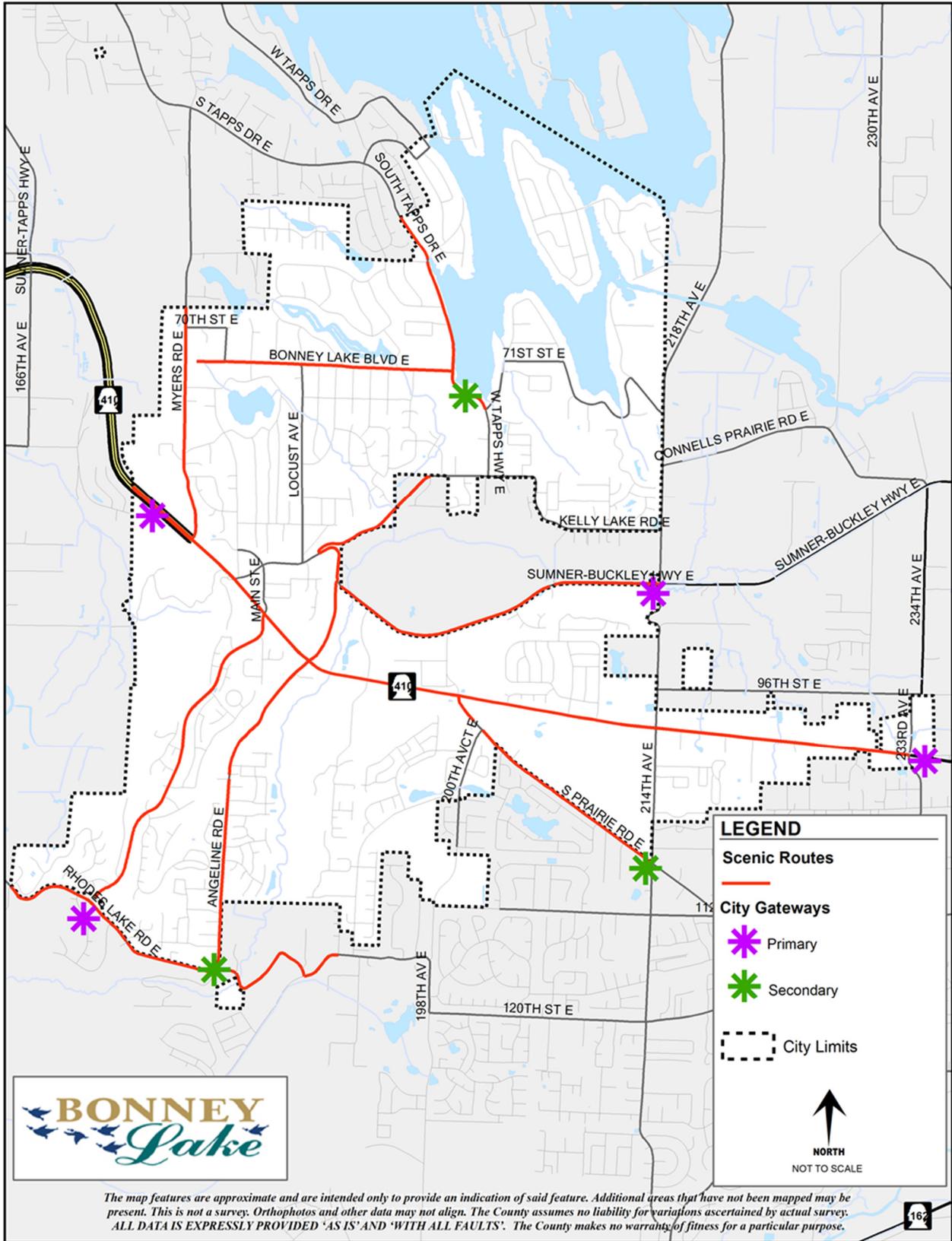


Figure 2-16: Bonney Lake Scenic Routes and Gateways

## 7.7 GUIDING DEVELOPMENT

Growth must be carefully managed to maintain and enhance Bonney Lake's high quality of life; to ensure that new development makes a positive contribution to the City; to create an attractive, livable, and walkable community; promote public health; and to protect the elements of community life valued by Bonney Lake's residents.

Bonney Lake's development regulations are particularly important as those regulations implement the comprehensive plan at the parcel level and establishes detailed standards and parameters for the use of property. State law requires the City's development regulations to be consistent with the City's comprehensive.

Development regulations address the subdivision of land, the improvement of infrastructure and public facilities to keep pace with growth; promote high quality development; address the relationship of buildings with the surrounding neighborhood context; ensure that development is safe, aesthetically pleasing, and harmonious with its setting; supports the goals of the community; and the ways Bonney Lake will carry out its commitment to be a sustainable suburban community. The objective is to create great places of lasting value.

**Goal CD-7: Guide growth and development to ensure that it is orderly and efficient; leverages public investment to address the needs of the underserved areas; ensures the continued availability of infrastructure and public services; reduces adverse impacts on adjacent properties; and protects the natural environment.**

*Policy CD-7.1: Ensure that land use decisions consider the characteristics of the transportation network, including road capacity, the quality of the streetscape, and the availability of public transportation and other modes of travel.*

*Policy CD-7.2: Use development regulations to direct growth, ensure sufficient opportunities for new development, improve Bonney Lake's quality of life, preserve existing neighborhoods, reduce nuisances, achieve compatibility between adjacent properties and uses, address land use conflicts, and protect the health and safety of residents, visitors, and workers.*

*Policy CD-7.3: Utilize urban design guidelines to guide and evaluate remodeling projects, additions, and new construction. Guidelines should:*

- *Address building height, scale, massing, materials, colors, and detailing;*
- *Ensure pedestrian connections;*
- *Encourage interesting features such as varied roof forms, canopies, balconies, window displays, bay windows, vertically and horizontally modulated wall surfaces, trellises with native vines, porches, artwork, planting beds, ornamental trim, modulations and varied textures, colors, and materials; and*

- *Ensure that sites are designed in context and relationship to surrounding uses and landscapes.*

*Policy CD-7.4: Recognize certain areas as having natural constraints which preclude safe or environmentally sound development. These constraints are discussed in the Environmental Conservation Element.*

*Policy CD-7.5: Allow new development to occur only when the public facilities needed to serve that development are available or will be provided by the development through the payment of impact fees, in-lieu fees, connection charge; construction of the facility as part of the development; or other mitigation measures.*

*Policy CD-7.6: Although the Comprehensive Plan provides development capacity accommodate growth until 2035, steps should be taken to retain some of this capacity for the post-2035 period and guide development to the Downtown, Town Centers, and Neighborhood Centers.*

*Policy CD-6.7: Avoid the creation of “problem” parcels that are not practical to develop or provide with services. Work to eliminate or merge such parcels where they already exist. A problem parcel is defined as:*

- ❖ *Any parcel which, regardless of the minimum area or dimension requirements set forth in the Zoning Ordinance, is not practically developable because of its unusual dimensions, shape, or location relative to other parcels; or*
- ❖ *Any parcel which has other land use constraints, such as environmentally critical areas; or*
- ❖ *Any parcel with no street access or insufficient street frontage to provide access.*

*Policy CD-7.8: Encourage partnerships between the City and the private sector to undertake joint public-private development.*

*Policy CD-7.9: Integrate new large-scale development projects into the fabric of the existing community rather than allowing such projects to be self-contained, walled off or physically divided from surrounding uses. New development should be viewed as an opportunity to improve connectivity between neighborhoods. To the extent feasible, circulation systems and open spaces in such developments should tie into existing streets and open spaces on the perimeter. In addition, existing development should be retrofitted over time to reduce unnecessary walls and barriers and improve pedestrian connections between neighborhoods.*

## 8. PROPERTY RIGHTS

The Fifth Amendment to the United States Constitution provides that private property shall not be taken for public use without just compensation. Article 1, section 16 of the Washington State Constitution provides that “[n]o private property shall be taken except for public purposes within its constitutional authority and only upon payment of just compensation.”

To help local jurisdictions avoid violating property rights, in the State published the *State of Washington, Attorney General's Recommended Process for Evaluation of Proposed Regulatory or Administrative actions to Avoid Unconstitutional Takings of Private Property.* In it, the Attorney General states, "Government has the authority and responsibility to protect the public health, safety, and welfare. This is an inherent attribute of sovereignty. Pursuant to this authority, the government may properly regulate or limit the use of property. Accordingly, government may abate public nuisances, terminate illegal activity, and establish building codes, safety standards, or sanitary requirements. The government may limit the use of property through land use planning, zoning ordinances, setback requirements, and environmental regulations.

"The government may also establish conditions or requirements for potential uses of property which may have adverse impacts. Conditions may include the granting of easements or donation of property for public use.

"Most comprehensive land use regulation does not, in itself, constitute a taking of property. Zoning and other comprehensive regulations are a legitimate exercise of the government's police power. The regulation, however, must advance a legitimate public interest and not deprive the owner of all economic or beneficial use of the property. Also, a regulation which destroys a fundamental property right, such as the right to possess, exclude others from, or dispose of property, could, on its face, constitute a taking."

**Goal CD-8: Protect the property rights of landowners from arbitrary and discriminatory actions.**

*Policy CD-8.1: Balance the responsibility to protect the community from the impacts associated with new residential and commercial development with the responsibility to protect property rights.*

*Policy CD-8.2: Build into the regulatory scheme procedures for avoiding takings, such as variances or exemptions.*

*Policy CD-8.3: Continue to work to streamline the permitting process utilizing LEAN principals in order to efficiently process permit applications.*

**Endnotes:**

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- <sup>1</sup> Eicher C. and Kawachi I. (2011) Social Capital and Community Design. *Making Healthy Places – Designing and Building for Health, Well-being, and Sustainability*. Island Press. Washington D.C. p. 117 – 127.
- <sup>2</sup> United States Census Bureau. 2008 - 2012 American Community Survey. Retrieved on March 28, 2014 from the American Fact Finder webpage of the (<http://factfinder2.census.gov/faces/nav/jsf/pages/index.xhtml#none>).
- <sup>3</sup> The breakdown of the birthyears for the generations is based on information retrieved on March 14, 2004 from About.com (<http://geography.about.com/od/populationgeography/qt/generations.htm>). The breakdown was provided by Matt Rosenberg, who has published two books about geography, *The Handy Geography Answer Book* and *The Geography Bee Complete Preparation Handbook*. Matt has been featured on PBS and NPR and holds a master's degree in geography from California State University, Northridge and a bachelor's degree in geography from the University of California, Davis.
- <sup>4</sup> Mitra Kalita and Robbie Whelan (January 14, 2011). *No McMansions for Millennials*. The Wall Street Journal – WSJ.com
- <sup>5</sup> Patrick C. Doherty and Christopher B. Leinberger. (November/December 2010). *The Next Real Estate Boom: How housing (yes housing) can turn the economy around*. Washington Monthly.
- <sup>6</sup> United States Census Bureau. 2008 - 2012 American Community Survey. Retrieved on March 28, 2014 from the American Fact Finder webpage (<http://factfinder2.census.gov/faces/nav/jsf/pages/index.xhtml#none>).
- <sup>7</sup> *ibid.*
- <sup>8</sup> *ibid.*
- <sup>9</sup> *ibid.*
- <sup>10</sup> *ibid.*
- <sup>11</sup> U.S. Department of Health & Human Services. 2014 Poverty Guidelines Retrieved on March 28, 2014 from the U.S. Department of Health & Human Services webpage (<http://aspe.hhs.gov/poverty/14poverty.cfm>).
- <sup>12</sup> Washington State Office of Financial Management. (June 5, 2014). *2014 Population Local Review Worksheet: City of Bonney Lake*.
- <sup>13</sup> United States Census Bureau. 2008 - 2012 American Community Survey. Retrieved on March 28, 2014 from the American Fact Finder webpage (<http://factfinder2.census.gov/faces/nav/jsf/pages/index.xhtml#none>).
- <sup>14</sup> *ibid.*
- <sup>15</sup> *ibid.*
- <sup>16</sup> *ibid.*

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- <sup>17</sup> Cervero, R. (Spring 1989). Jobs-Housing Balancing and Regional Mobility. *American Planning Association Journal*. Pgs. 136 - 137
- <sup>18</sup> Tacoma – Pierce County Health Department. (February 2014). *Demographics and Health Data: City of Bonney Lake*
- <sup>19</sup> Frumkin H et. al. (2011) An Introduction to Healthy Places. *Making Healthy Places – Designing and Building for Health, Well-being, and Sustainability*. Island Press. Washington D.C. p. 106 – 116.
- <sup>20</sup> Islam, K.M., et al., 2006. Social capital and health: does egalitarianism matter? A literature review. *International Journal for Equity in Health*, 5 (3), 1–28.
- <sup>21</sup> Sullivan W. and Chang C. (2011) Mental Health and the Built Environment. *Making Healthy Places – Designing and Building for Health, Well-being, and Sustainability*. Island Press. Washington D.C. p. 3 – 30.
- <sup>22</sup> Robert E. Lang and Stven P. Hornburg (1998) What is social capital and why is it important to public policy?. *Housing Policy Debate*, 9(1), 1-16.
- <sup>23</sup> Policy Link and the California Endowment (2007) *Why Place Matters: Building a Movement for Healthy Communities*.
- <sup>24</sup> Center for Neighborhood Technology. *H+T Affordability Index*. Retrieved September 25, 2014 from webpage - <http://htaindex.cnt.org/about.php>.
- <sup>25</sup> *ibid.*
- <sup>26</sup> Puget Sound Regional Council. (July 2014). *Housing Element Guide: A PSRC Guidance Paper*. Seattle, WA.
- <sup>27</sup> Sullivan W. and Chang C. (2011) Mental Health and the Built Environment. *Making Healthy Places – Designing and Building for Health, Well-being, and Sustainability*. Island Press. Washington D.C. p. 106 – 116.



# Response to Comments COMMUNITY DEVELOPMENT ELEMENT

September 26, 2014

Agency	Comment Number	CD Element Section	Comment	City Response
Tacoma Pierce County Public Health Department (TPCHD)	1	Section 2: Vision	The structure of “family” is undergoing rapid changes. To proactively respond to this change, some cities have trended away from the term “single family” to “single detached”. Instead, they focus on the built form and rename those homes or neighborhoods as “single detached dwellings” or “single detached neighborhoods”.	While the City’s vision statement has been modified, the Planning Commission has recommend that the City continue to us the terms “single family” and “multi-family”.
TPCHD	2	Section 2: Vision	If you prefer to go ahead with this proactive change, please make sure that these terms are changed throughout the whole comp plan update. (Particularly in Section 3.3, etc..)	Please the response to TPCHD comment #1.
TPCHD	3	Section 3.1: Demographics	TPCHD supports the direction of moving away from “auto-centric” Bonney Lake to “walkable communities” to incorporate physical activity into the daily lives of those living in your community.	Noted
TPCHD	4	Section 3.2: Land Use	Should you accept the change of “single-family homes” to single-detached dwellings”, you can make the corresponding change from “multi-family homes” to “multi-attached dwellings”.	Please the response to TPCHD comment #1.



# Response to Comments COMMUNITY DEVELOPMENT ELEMENT

September 26, 2014

TPCHD	5	Section 4: Potential Annexation Areas	From public health point of view, we are very cautious about balancing growth and annexation. Research evidence tells us that urban sprawl is not good for our health. Please refer to TPCHD's Healthy Community Planning Toolbox's Research Evidence Linking Physical Activity Intervention to Health Outcome ( <a href="http://www.tpchd.org/files/library/e8c03f19873c6a2a.pdf">www.tpchd.org/files/library/e8c03f19873c6a2a.pdf</a> ).	The City has added language that demonstrates that the areas targeted for the expansion of the BLUGA are characterized by urban growth and do not have a rural character. These expansion would not further urban sprawl, but recognize the current development pattern around the City. A policy was also added to work with the County to reduce areas of the CUGA that are still rural in character to offset the expansion of the BLUGA.
TPCHD	6	Section 4: Potential Annexation Areas	TPCHD strongly encourages land-use intensification within existing urban areas prior to annexation, in order to minimize urban sprawl and maximize existing urban services/infrastructure.	Noted. See Above.
TPCHD	7	Section 4: Potential Annexation Areas	Should annexation be absolutely needed, please strengthen policies around concurrency to ensure on-time delivery of urban services and facilities to support new development.	Additional policies will be located in the Public Service and Facilities Element.



# Response to Comments COMMUNITY DEVELOPMENT ELEMENT

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TPCHD	8	Section 7.1: Neighborhoods and Centers	<p>TPCHD welcomes the creation of centers or designations throughout the City where residents and workers can meet neighbors, conduct businesses, and have close proximity to services. The kind of compact human-scale, both transit- and pedestrian-oriented developments which you envision for Mid-Town is the way to go! Certainly walkable streets and linear urban parks can still be created in large industrial parks in East-Town. Workers in business parks would like to be given the choice to safely walk to public space, open space and amenities during their work day for personal services. Building centers allowing residents and workers to walk or bike to can encourage physical activity and improve health.</p>	<p>Noted. The City has added language regarding the relationship between centers and neighborhoods and community health.</p>
TPCHD	9	Section 7.1: Neighborhoods and Centers	<p>Policy CD-2.8—To complement buildings with facades at the sidewalk edge, encourage the provision of on-site open space or urban plazas along sidewalks to create public realm for people to relax and congregate. These pockets of open space may seem to interrupt the continuous building façade, but can form a network of open space along well-design sidewalks adorned with street furniture and landscaping. Small urban parks and plazas can become part of the wider linear park system.</p>	<p>This is addressed in Policy CD-2.15</p>



# Response to Comments COMMUNITY DEVELOPMENT ELEMENT

September 26, 2014

TPCHD	10	Section 7.1: Neighborhoods and Centers	Policy CD-2.13—Encourage “grocery stores” in all centers, particularly small neighborhood centers, to provide easy access to healthy foods ( <a href="http://www.tpchd.org/files/library/03aaeee462dfbf36.pdf">www.tpchd.org/files/library/03aaeee462dfbf36.pdf</a> ).	Grocery stores are specifically identified as key components in neighborhood and town centers. In the Downtown, services that are needed to support resident is identified as a key component, which includes grocery stores. Please note that there is not current not a problem with food access in Bonney Lake. According the USDA Food Access Atlas ( <a href="http://www.ers.usda.gov/data-products/food-access-research-atlas/go-to-the-atlas.aspx">http://www.ers.usda.gov/data-products/food-access-research-atlas/go-to-the-atlas.aspx</a> ) there are no Food Desserts in the City of Bonney Lake.
TPCHD	11	Section 7.2: Housing	TPCHD is encouraged to see policy CD3.2 that provides options for seniors to age in place. Also consider housing choices that fit the lifestyles of the millennial in order to allow the younger generation to stay in Bonney Lake, if they so desire.	The City’s housing pol
TPCHD	12	Section 7.2: Housing	Policy CD-3.6 requires some clarification. Do you mean “Proactively respond to region-wide housing needs and trends”?	The current language is correct the policy is to participate existing and proposed regional responses housing issues
TPCHD	13	Section 7.3: Open Space	Policy CD-4.2--TPHCD encourages the provision of local parks or smaller pocket parks within reasonable walking distance (about ½ to ¾ mile from home) throughout the City to provide many physical, social and mental health benefits.	Noted. The standards for parks will be addressed in the City’s Public Facilities and Services Element.
TPCHD	14	Section 7.3: Open Space	Consider the use of inter-local agreements to provide public access to school playgrounds and other community space.	This may be considered during the development of the Implementation Chapter.



# Response to Comments COMMUNITY DEVELOPMENT ELEMENT

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TPCHD	15	Section 7.3: Open Space	Policy CD 4-4--Community garden and urban agriculture are great sources of healthy foods ( <a href="http://www.tpchd.org/files/library/70324a57063cde36.pdf">http://www.tpchd.org/files/library/70324a57063cde36.pdf</a> ). They should be allowed in all open space and residential land-uses designations.	Noted. Implementation policies will be added to a separate chapter that more directly deal with identifying areas for community gardening.
TPCHD	16	Section 7.3: Open Space	Consider a new policy to “encourage private-public partnership to create on-site open space for public enjoyment in mixed-use areas and commercial areas”.	This recommended policy has been added as Policy CD-4.4.
TPCHD	17	Section 7.4: Public Space	Consider the introduction of form-based code to implement the great policies in this section.	Noted. The City will be preparing a separate Implementation Element that will identify that steps the City will take to implement all of the goals of the Comprehensive Plan. The use of form based codes will be presented as an option.
TPCHD	18	Section 7.4: Public Space	Are there any buildings with historic or architectural significance in Bonney Lake? If so, you may consider introducing policies to protect and preserve those buildings. Research evidence shows that historic places can attract people to congregate and visit, rejuvenate the area and, ultimately, improve our health.	The City does have historic buildings and places. Policies to protect and preserve those resources, along within an inventory and way finding program, are contained in the City’s Culture and Heritage Element. In addition to historic resources, the Element also address the need to facilitate the visual and performing arts in the City of Bonney Lake.



# Response to Comments COMMUNITY DEVELOPMENT ELEMENT

September 26, 2014

TPCHD	19	Section 7.6 Gateways	Creating gateways and focal areas in neighborhoods and districts can promote a sense of place and community unique to that particular place. They are great tools for community building and place-making ( <a href="http://www.tpchd.org/files/library/7a22a11a0c3f5e07.pdf">www.tpchd.org/files/library/7a22a11a0c3f5e07.pdf</a> ).	Noted.
TPCHD	20	Section 7.7: Guiding Development	Goal CD-7--TPCHD recommends the addition of the language "to address the needs of the underserved areas" after the words "leverages public investment" to reduce health disparity often occurred among those who live in underserved neighborhoods.	Recommendation added to Goal CD-7.
Tacoma Pierce County Affordable Housing Consortium (TPCAHC)	1	Section 7.2: Housing	Thanks very much for sending this along. I read the Neighborhoods & Centers and Housing sections of the draft Bonney Lake Comp Plan. Your description and data related to housing needs of low-income households is very helpful for policy-makers and residents, particularly by using standard – and easy to understand – definitions of housing affordability, income brackets, and rent burden.	Noted
TPCAHC	2	N/A	If we can assist you in any way, please let me know. Members of our organization, both nonprofit and for-profit, have helped develop policy recommendations for Pierce County and for City of Tacoma *. I'm also working with a group in Puyallup on housing affordability.	Noted



# Response to Comments COMMUNITY DEVELOPMENT ELEMENT

September 26, 2014

TPCAHC	3	N/A	<p>The overall recommendations of the Tacoma Affordable Housing Policy Advisory Group [appointed by the City Council] listed below were approved by the Council in 2011. We are still working on some of the details for implementation – for example, specific incentives for including affordable housing in market-rate housing projects – but hope to finish them up soon.</p> <p>While Tacoma’s residents are lower-income overall than Bonney Lake’s, the same principles can apply:</p> <ul style="list-style-type: none"> <li>1 – Affordable Housing is Vital to Important Civic Interests</li> <li>2 – Affordable Housing is Attractive, Innovative and Well Managed</li> <li>3 – The City Needs to Enlist the Engine of Private Development</li> <li>4 – Affordable Housing Developments Spur Other Investments</li> <li>5 – The City Should Welcome Affordable Housing Developments</li> <li>6 – Every City Neighborhood Needs Affordable Housing Developments</li> <li>7 – Affordable Housing as Innovative Design</li> <li>8 – Affordable Housing as a High City Priority Amid Competing Interests</li> </ul> <p>The entire report and policy recommendations by the Affordable Housing Policy Advisory Group are attached, fyi.</p>	Noted
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# Response to Comments COMMUNITY DEVELOPMENT ELEMENT

September 26, 2014

Feet First	1	N/A	<p>Thanks for sharing this with Feet First. I would love to talk with you about how you are approaching your Comprehensive Plan update and how that approach incorporates walking. This will be helpful for other cities that are updating their plans this coming year.</p>	Noted
Puget Sound Regional Council (PSRC)	1	Section 5 Projected Growth	<p>Growth assumptions for the city should be clarified. Figure 3-9 includes an end year of 2040, while growth assumptions in the narrative assume a 2035 horizon year. Pierce County's adopted growth targets extend to a 2030 horizon year. The element should provide some additional information to make the source, time period, and relevant geography for population, housing, and employment growth assumptions clear in order to maintain consistency and transparency. Figure 3-9, for example, can be updated to indicate what portion of growth is projected from growth planned for in the designated Potential Annexation Areas (PAAs). Growth in areas outside the city's limits should be separated out from the city's growth assumptions and coordinated with Pierce County.</p>	<p>This section has been updated per the comment. The City has provided additional clarification for the growth targets and has updated the graph. Please note the 2040 is still left on for graphical purposes similar to the one that is in Vision 2040. A comparison of Bonney Lake 2030 growth projects and the Pierce County assigned growth is also now included in the section.</p>



# Response to Comments COMMUNITY DEVELOPMENT ELEMENT

September 26, 2014

PSRC	2	Section 5 Projected Growth	<p>Within the existing city boundaries, the Community Development element assumes population growth in excess of the adopted growth target. To ensure the city's comprehensive plan remains coordinated with statewide, regional, and special district planning, the element should document the assumptions and rationale for the difference between the adopted targets and growth assumptions in the comprehensive plan, including financing assumptions. The plan should also describe how growth assumptions are consistent with VISION 2040 and the Regional Growth Strategy.</p>	<p>Please see comment above. Rational for the growth projections have been added to the section.</p>
PSRC	3	Section 4: Potential Annexation Areas	<p>Pierce County countywide planning policies (CPPs) out for ratification note that joint planning agreements should exist prior to expanding or updating existing PAAs. The policies also note that PAAs are areas within the urban growth boundary. Plan language should clarify that planning and coordination with the county would be required before the county could act to expand the urban growth area and assign the proposed PAAs to the city. For example, this text could potentially be included in introduction to the description of the proposed PAAs.</p>	<p>This section has been revised to reflect both current and proposed CPP.</p>



# Response to Comments COMMUNITY DEVELOPMENT ELEMENT

September 26, 2014

PSRC	4	Section 6.1: Future Land Use Map	Hearings Board case law indicates that the jurisdiction should not assign land use designations on its Future Land Use Map to areas outside the city's jurisdiction. We'd recommend reviewing the Future Land Use Map to remove land use designations from areas outside the county's urban growth boundary.	The FLUM has been updated and designations have been removed from the areas outside of the adopted Bonney Lake Urban Growth Area.
PSRC	5	Section 4: Potential Annexation Areas	The plan describes several areas the city would like to include in its PAAs. Descriptions of some proposed annexation areas should be reviewed for consistency with other planning documents. Both descriptions of the 96th Avenue proposed expansion area and Entwhistle proposed expansion area state that "the intent of this expansion is not to provide additional capacity, but to establish a regular boundary between the City and rural Pierce County." The future land use map designates these areas for commercial and low-density residential uses, and the city's Eastown plan element (updated in 2011) notes that these areas are necessary for "business development and economic diversity." The plan should be internally consistent on what the objectives would be in seeking to incorporate these areas into the urban growth area.	The language has been updated to ensure internal consistency of the City's Comprehensive Plan.



# Response to Comments COMMUNITY DEVELOPMENT ELEMENT

September 26, 2014

PSRC	6	Section 3.3: Housing Stock	<p>The plan element addresses existing housing stock and includes several goals and policies. In addition, the element could be strengthened by describing existing housing programs or strategies in place. The plan should also describe provisions and actions for meeting regional and local housing goals and targets, including affordable housing. As noted in PSRC's Plan Review Checklist, information should address implementation strategies and actions, as well as monitoring programs for addressing housing goals and targets.</p>	<p>Implementation and Performance measures for the entire Comprehensive Plan will be addressed in a separate chapter.</p>
PSRC	7	Section 7.2: Housing	<p>The housing inventory indicates a shortage of affordable housing for some income levels. Policy CD-3.5 ("Ensure that there continues to be a sufficient supply of housing affordable to all income levels") should be reviewed to reference the existing affordability gap.</p>	<p>Staff has revised Policy CD-3.5 to recognize the affordability gap for extremely low-income households in Bonney Lake as provided below:</p> <p><i>Ensure that there <del>continues to be a</del> <u>is a sufficient supply of housing affordable to all income levels by maintaining supply of housing that is currently affordable median-income, low income and very low-income households and working to increase the supply of housing that is affordable to the extremely low income, very low income, and low income households within Bonney Lake.</u></i></p>



# Response to Comments COMMUNITY DEVELOPMENT ELEMENT

September 26, 2014

PSRC	8	Section 7.2: Housing	<p>The housing section could be strengthened with additional information and discussion about existing conditions. The Washington Administrative Code offers helpful guidance on how to address the inventory and analysis component of the housing element. Additional information the city may want to incorporate includes relative amounts of existing rental and ownership housing, as well as considering data other than income to consider housing needs (e.g. household size, access to employment opportunities). PSRC recently produced a Housing Element Guide, which includes several methods to assess housing need. The element could also include additional discussion of the context of its housing need, given that the city's median income is significantly higher than the county as a whole.</p>	<p>The housing section has been updated to better discuss affordability and lifestyle housing. Additional demographics have also been add to the Existing Conditions section based on the recommendations in PSRC's Housing Element Guide Book.</p>
PSRC	9	Section 8: Property Rights	<p>The city may want to update its reference to the 1992 property rights memo – the Attorney General released a more recent (2006) advisory memo on takings that the city may want to cite instead.</p>	<p>The date of the document was remove so the reference is to the memo only.</p>
Andrea Rivers	1	NA	<p>Comment via Facebook: I email Trader Joes regularly ... lol [laughing out loud] and let them know BL [Bonney Lake] would be perfect for TJ's</p>	<p>Noted</p>



# Response to Comments COMMUNITY DEVELOPMENT ELEMENT

September 26, 2014

Andrea Rivers	2	NA	Comment via Facebook: [Commenting on Lance Wolsey's Comment Below]: My sentiments exactly !!! :D	See response to Lance Wolsey's comments.
Lance Wolsey	1	NA	Comment via Facebook: I'd love to see a trader joes in BL too! Personally I'd like to see Bonney Lake develop more in the meadows behind Target away from the highway. If we keep putting lights in on the highway and continue to put businesses along the highway it will no longer be a highway and will become like south hill. I avoid south hill like the plague! No one want to see that happen. You have to develop business centers that sprawl away from SR-410. Then create some activities and events that will bring people to these areas so they're aware of the new shops. I understand the advertising the businesses for just being along the hwy, but you have got to come up with a better solution. My dad west on the city council for years, I know he feels the same way.	The City's draft Community Development Element includes policies calling for the development of other neighborhood centers see Policy CD-2.13. The goal of developing centers is to provide places for people to shop for daily items without always having to drive to the store. Additionally, the draft Community Development Element calls for the development of more multi-modal facilities so that residents can access the stores along SR-401 without always having to drive.  Additionally, the City's Mobility Element will evaluate traffic flow along SR-410 to identify steps needed to mitigate future development to ensure that traffic can move along SR-410.
Ben Brown	1	NA	Comment via Facebook: How are FAT cops supposed to inspire trust and respect? To many BL [Bonney Lake] cops are comically obese. Fix it.	Noted
Kristel Yutzy Baker	1	NA	Comment via Facebook: I hope it stays the way it is, my biggest fear is that it will be one day be another "south hill" fingers crossed that never happens.	The Community Development specifically addresses the need for the City to maintain and preserve Bonney Lake's character.



# Response to Comments COMMUNITY DEVELOPMENT ELEMENT

September 26, 2014

Patricia Day Lucas	1	NA	Comment via Facebook: You need to invite developers that will build low income senior housing.	Policy CD-3.2 of the draft Community Development Element specifically identifies the need for the City to encourage the development of senior housing. Additionally, the City Council recently amended the zoning code to allow Senior Assisted Living facilities in the downtown so that these types of facilities would be near the police station, library, transit health care, and eventually the new senior center.
Nancy Sciba	1	NA	Comment via Facebook: I've lived in BL [Bonney Lake] for 20 years I was sad to see the cute Italian restaurant transition to a nightclub and then ultimately a pawn shop. Down the road on Veteran's is the bikini coffee stand. Still I can say that I am finally seeing a look emerge that feels like home. Places like Revive Hot Yoga, Fleet Feet, Target Pet(co and Smart) and Hopjack's are more my speed. I still dream of a Trader Joe's going into the old Albertson's space. I'd love to see a restaurant that isn't a chain or fast food. I know those are such a challenge for a business owner (IE Whitehouse) but not everybody wants to Eat at Applebee's or Red Robin. I would LOVE to keep as much as my spending in BL as possible.	Noted



# Memo

**Date** : September 26, 2014  
**To** : Mayor Johnson  
**CC** : Don Morrison – City Administrator  
**From** : Jason Sullivan – Senior Planner  
**Re** : **Community Development Element**

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## **PURPOSE:**

The purpose of this memo is provide an updated version of the Memo that was provided on July 17, 2014 to City Administration related to proposed changes to the Bonney Lake Future Land Use Map (FLUM) and the combination of the Land Use, Housing, and Community Character Elements into one element as part of the update to the Bonney Lake Comprehensive Plan. Since that briefing memo was prepared, the Planning Commission has held the public hearing and received public comments on the draft Community Development Element. As the Community Development Element is schedule to be present to the City Council on October 7<sup>th</sup>, staff was requested to provide an updated version of its July 17<sup>th</sup> briefing memo to City Administration.

## **BACKGROUND:**

The City of Bonney Lake is currently updating its comprehensive plan and development regulations as required by RCW 36.70A.130. As part of this periodic review and update, the City has identified a number of changes that are required ensure compliance with the Growth Management Act (GMA). In addition to the required changes, a number of optional changes have been proposed to be made as part of the update process. The proposed changes to the FLUM, the Land Use Element, the Housing Element, and the Community Character Element are the result of the following:

- *2015 Comprehensive Plan Update – Scope of Work and Public Participation Plan* (Scope of Work and PPP) adopted on October 22, 2013 pursuant to Resolution 2320. The Scope of Work and PPP established the framework and initial breath of the update of the City’s comprehensive plan.

- *2015 Comprehensive Plan Update – Consistency Report* (Consistency Report) adopted on May 13, 2014 pursuant to Resolution 2379. This report identified a number of mandatory changes to the FLUM, the Land Use Element, and the Housing Element.
- *2014 – 2015 Planning Commission Work Plan* adopted on January 14, 2014 pursuant to Resolution 2347 and amended on May 27, 2014 pursuant to Resolution 2385. During the adoption of the work plan, the Planning Commission was asked to explore the expansion of the neighborhood commercial designation as part of the review of the FLUM
- Comprehensive Plan Update – Public Open House #1 held on June 18, 2014. This was the first of three open houses planned as part of the comprehensive plan update process and focused on the FLUM, the Land Use Element, and the Housing Element.
- Public Comments. The City received a number of public comments from the public via Facebook and other agencies. The comments along with the City’s response is also attached to this memo.

**DISCUSSION:**

**Future Land Use Map**

Changes proposed to the existing FLUM are discussed below:

- Modifications were made to the open space designations which included the establishment of a private open space designation, the separation of the existing conservancy/park designation into two separate designations – (1) conservancy and (2) public open space, and replacing the Fennel Creek Designation with one of the three new open space designations based on the current status of the property. Areas designated as private open space would not result in a change to current zoning as the designation is meant to coincide with known critical areas, open space tracts, and park tracts owned by Homeowner Associations. Areas designated as conservancy or public open space would have a corresponding zoning classification of RC-5: consistent with the way areas currently designated conservancy/park are zoned RC-5. The public open space designation does not mean that the area is open to the public, but that the area is owned by a public agency and not a private entity.

The changes to the open space designations were done to clearly and conspicuously identify opens space corridors within the City. In the past, the City has pointed to its critical areas and parks mapping to comply with this requirement. However, this approach did not fulfill the requirements of RCW 36.70A.160 as determined by the Central Puget Sound Growth Management Hearings Board. The establishment of open space corridors was

identified as mandatory change to the FLUM in the Consistency Report. These open space areas are shades of green on the FLUM.

- The draft FLUM includes the establishment of one new neighborhood commercial area at the old City Hall site. The identification of a new neighborhood commercial area was not a required change, but was discussed as one of the items to be included as part of the work to revise the FLUM in the Planning Commission's 2014 – 2015 Work Plan. The proposed additional neighborhood commercial areas are red on the FLUM. The amendment to make this change will occur in 2014 prior to the adoption of the comprehensive plan update.
- The downtown commercial designation was extended to include the commercial properties on the south side of SR-410 and to the north of the existing downtown area. Enlarging the downtown commercial designation to include the commercial properties on the south side of SR-410 was discussed as a possibility during the conversation to amend the land use matrix to add assisted senior housing to the list of permitted use in the Downtown. Expansion of the downtown commercial was also identified as a suggestion by the public at the June 18, 2014 Open House.
- A small area adjacent to Church Lake Drive is proposed to be changed from low density residential to medium density residential as the result of comments received during the Open House. The majority of this area is already developed at densities and lot sizes that area more similar to the medium density designation and not the low density designation.
- All of the designations for areas outside of the adopted BLUGA were removed from the FLUM. The removal of these designation was as the result of a comment provided by PSRC. Including these areas was a violation of the GMA as provided in Growth Management Hearings Board case law which indicates that the jurisdiction cannot assign land use designations on its Future Land Use Map to areas outside the city's jurisdiction.

### **Land Use, Housing, and Community Character Elements**

Given the number of required changes to both the Land Use and Housing Elements identified in the Consistency Report, both elements had to be substantially rewritten. During the redrafting of each of the elements, staff realized that there was a significant amount of redundancy in the text of both elements given the highly interrelatedness of housing and land use. In order to reduce the redundancy in the City's comprehensive plan, as provide in the Scope of Work, the current draft version of the updated Bonney Lake Comprehensive Plan proposes to combine the Land Use and Housing Elements into one element currently identified as the Community Development Element. There is no prohibition in the GMA against combining elements; provided, the consolidated element includes the mandatory components as established by the GMA. The name of the element

was selected as the topics covered in the element have the most direct effect on the development pattern within Bonney Lake.

After completing a updating the Community Character Element, staff realized that the information contained in the existing Community Character Element is also addressed in the Community Development Element; the Environmental Conservation Element; and the Arts and Cultural Resources, and Heritage Element. As the Community Character Element is an optional element, that did not add information not already covered in other elements, the information was relocated to different elements of the Comprehensive Plan.

Staff believes that combining the three elements will reduce the overall length of the document, improves readability for the general public, and reduces the risk of internal inconsistency by having all of the growth projections in one chapter. The high degree of internal inconsistency in the City's current comprehensive plan is the main reason for the City's conditional certification by the PSRC.



# Memo

**Date** : October 1, 2014  
**To** : Mayor and City Council  
**From** : Grant Sulham, Planning Commission Chair  
**Re** : **Resolution 2404 – Community Development Element**

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The City of Bonney Lake is required to review and, if needed, update its comprehensive plan and development regulations to ensure compliance with the Washington State Growth Management Act (GMA), Chapter 36.70A RCW, by June 30, 2015 pursuant to RCW 36.70A.130. This periodic review and update of the City’s comprehensive plan and development regulations is necessary to ensure that the City’s comprehensive plan and development regulations reflect current laws, local needs and goals, and new data. The GMA does not exempt any portion of a comprehensive plan or development regulation from being subject to review and evaluation as part of the required period update. Annual amendments made to a Comprehensive Plan typically focus on specific sections or changes, but the periodic update is required to assess the plan as a whole.

The draft version of the Community Development Element was reviewed by the Planning Commission on May 21, 2014, June 4, 2014, July 2, 2014 and July 16, 2014. Following this review, City staff provided notices that the Planning Commission would hold a public hearing on August 13, 2014 to consider and make recommendations on Community Development Element. At the August 13, 2014 meeting, the Public Hearing was extended in order to give staff sufficient time to review and respond to the public comments.

At the October 1, 2014 meeting, the Planning Commission closed the public hearing and voted five to one that the City Council adopt Resolution 2404 stating the City Council’s intent to adopt the Community Development Element as part of the Comprehensive Plan update.

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## Comprehensive Plan Update Mandatory Task Progress Chart

<b>Task Number</b>	<b>Consistency Report Section</b>	<b>Consistency Report Page Number</b>	<b>Description</b>	<b>Status</b>	<b>Notes</b>
2.1.A	Land Use	4	Update the FLUM	Complete	This work is being completed as part of the Community Development Element.
2.1.B	Land Use	4	Update Out of Date Growth Targets	Complete	This work is being completed as part of the Community Development Element.
2.1.C	Land Use	4	Correct Inconsistent Population Projections	Complete	This work is being completed as part of the Community Development Element.
2.1.D	Land Use	4	Update Buildable Lands Inventory	Complete	Pierce County published the 2014 Buildable Lands Report in June.
2.1.E	Land Use	4	Update Out of Date Employment Targets	Complete	This work is being completed as part of the Community Development Element.
2.1.F	Land Use	4	Establish Implementation Strategies and Performance Measures		
2.1.G	Land Use	5	Establish Policies Regarding Street Interconnectivity and Transit Use	Complete	This work is being completed as part of the Community Development Element.
2.1.H	Land Use	5	Identify Open Space Corridors	Complete	This work is being completed as part of the Community Development Element.
2.1.J	Land Use	5	Establish Policies to Encourage the Recreational Use of Open Space	Complete	This work is being completed as part of the Community Development Element.

<b>Task Number</b>	<b>Consistency Report Section</b>	<b>Consistency Report Page Number</b>	<b>Description</b>	<b>Status</b>	<b>Notes</b>
2.2.A	Housing	6	Update Out of Date Inventory	Complete	This work is being completed as part of the Community Development Element.
2.2.B	Housing	6	Add Housing Capacity Information	Complete	This work is being completed as part of the Community Development Element.
2.2.C	Housing	7	Add Policies Regarding the Protection of Existing Neighborhoods	Complete	This work is being completed as part of the Community Development Element.
2.2.D	Housing	7	Establish Implementation Strategies and Performance Measures		
2.2.E	Housing	7	Address Comments from PSRC's Certification Report	Complete	This work is being completed as part of the Community Development Element.
2.3.A	Mobility	8	Address Inconsistent Land Assumptions		
2.3.B	Transportation	8	Update Out of Date Transportation Facility Inventory	In Progress	The City's GIS Division and SCJ have developed a preliminary inventory of all of the transportation related facilities within the City
2.3.C	Transportation	8	Update Out of Date and Inconsistent Level of Service (LOS) Projections		
2.3.D	Transportation	9	Establish Multi-Modal LOS Standards	In Progress	SCJ has prepared draft documents which have been reviewed by the Planning and Public Works. Staff is working to setup a meeting with SCJ to discuss the comments and concerns.

<b>Task Number</b>	<b>Consistency Report Section</b>	<b>Consistency Report Page Number</b>	<b>Description</b>	<b>Status</b>	<b>Notes</b>
2.4.A	Public Facilities and Services	12	Identify all Publicly Owned Capital Facilities		
2.4.B	Public Facilities and Services	12	Prepare a Map Identifying all Capitals Facilities		
2.4.C	Public Facilities and Services	12	Update the Out of Date Facility Inventory		
2.4.D	Public Facilities and Services	12	Correct the Inconsistent Population Projections		
2.4.E	Public Facilities and Services	12	Update Needs Assessment		
2.4.F	Public Facilities and Services	13	Prepare Implementation Strategies and Performance Measures		
2.4.G	Public Facilities and Services	13	Add Policies To Ensure Consistency Between the CIP and the Comprehensive Plan		
2.4.H	Public Facilities and Services	13	Update List of Projects to be funded with Park Impact Fees		
2.4.I	Public Facilities and Services	13	Establish Reassessment Strategy		
2.4.J	Public Facilities and Services	13	Identify a Process for Siting EPFs		
2.4.K	Public Facilities and Services	13	Remove Criteria that Requires an Alternative Sites Analysis for EPFs		

<b>Task Number</b>	<b>Consistency Report Section</b>	<b>Consistency Report Page Number</b>	<b>Description</b>	<b>Status</b>	<b>Notes</b>
2.5.A	Environmental Conservation	16	Update the Out of Date Critical Area Maps		
2.5.B	Environmental Conservation	16	Provide Maps of Geological Hazardous Areas		
2.5.C	Environmental Conservation	16	Add Policies Related to Air Quality		
2.5.D	Environmental Conservation	17	Add Policies to Address Climate Change		
2.5.E	Environmental Conservation	17	Development Implementation Strategies and Performance Measures		
2.5.F	Environmental Conservation	17	Establish Policies Related to the Biological Opinion for the Management of Floodplains		
2.5.G	Environmental Conservation	17	Update the Out of Date Wetland Classification		
2.5.H	Environmental Conservation	18	Identify Impaired Water Bodies		
2.5.I	Environmental Conservation	18	Establish Restoration Policies or Goals		
2.6.A	Shoreline Element	18	Add a Shoreline Element	Complete	DOE approved the City's SMP on October 2, 2014.

<b>Task Number</b>	<b>Consistency Report Section</b>	<b>Consistency Report Page Number</b>	<b>Description</b>	<b>Status</b>	<b>Notes</b>
2.7.A	Community Health	19	Develop Policies related to Community Health	Partially Complete	The majority of this work is being completed as part of the Community Development Element. Additional health related issues will be covered in the Environmental Conservation Element, the Mobility Element, and the Implementation Chapter
3.1.A	Critical Area Regulations	21	Update Floodplain Regulations		
3.3.A	Zoning Code	23	Added Family Day Care Centers to the List of Permitted Use in the C-2 and Eastown Zones		
3.3.B	Zoning Code	23	Develop an Electrical Vehicle Regulations		
3.5.A	Concurrency, Impact Fees, and TMD	25	Extend the Timeframe to Spent School and Park Impact Fees	Partially Complete	The City Council adopted Ordinance 1478 February 25, 2014 adopting new school impact fees. As part of this Ordinance the City Council also extended the time period for spending school impact fees to 10 years.
3.6.A	Essential Public Facilities	26	Amend the Land Use Matrix to Allow EPFs		
3.6.B	Essential Public Facilities	26	Establish a Use Permit for EPFs		

Task Number	Consistency Report Section	Consistency Report Page Number	Description	Status	Notes
3.7.A	Project Review Process	27	Modify Regulations Related to Public Notice of Permit Applications	In Progress	The Ordinance amending the City's land use procedures has already been developed by staff. The Planning Commission held the public hearing on May 21, 2014 and recommend approval. The draft Ordinance will be presented to the City Council on January 6, 2015.